

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Preparation of the 2005 Integrated) Docket No.
Energy Policy Report (Energy Report)) 04-IEP-01
)
Re: Corridor and Strategic)
Transmission Planning Issues)
_____)

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

THURSDAY, MAY 19, 2005

9:38 A.M.

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

Jackalyne Pfannenstiel

STAFF PRESENT

Melissa Jones, Advisor

Mike Smith, Advisor

Jim Bartridge

Judy Grau

ALSO PRESENT

Laura McDonald
San Diego Gas and Electric Company

Don Haines
San Diego Gas and Electric Company

Chifong Thomas
Pacific Gas and Electric Company

Jorge Chacon
Southern California Edison Company

Duane Marti
U.S. Bureau of Land Management

Susan Lee
Aspen Environmental

Yvonne Hunter
League of California Cities

Richard Rayburn
California State Parks

Buck Jones
Pacific Gas and Electric Company

ALSO PRESENT

Joe Eto
Consortium for Electric Reliability Technology
Solutions
Lawrence Berkeley National Laboratory

R. Peter Mackin
Navigant Consulting, Inc.

Eric Toolson
Pinnacle Consulting, LLC

Gayatri Schilberg
JBS Energy, Inc.
representing The Utility Reform Network

Scott Cauchois
Office of Ratepayer Advocates
California Public Utilities Commission

Merwin Brown
PIER Transmission Research
University of California

Jeff Harris, Attorney
representing 3M Corporation

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1 P R O C E E D I N G S

2 9:38 a.m.

3 PRESIDING MEMBER GEESMAN: Good morning.

4 Thank you for being here. This is a workshop of
5 the California Energy Commission Integrated Energy
6 Policy Report Committee. I'm John Geesman, the
7 Commission's Presiding Member of that Committee.

8 To my left is Commissioner Jim Boyd, the
9 Associate Member of the Committee. To his left is
10 Mike Smith, his Staff Advisor. To my right is
11 Melissa Jones, my Staff Advisor.

12 This is a topic we've visited many times
13 over the course of the last year. I think we'll
14 visit it many times again over the course of the
15 next year. But we hope today to begin to put some
16 meat on the bones of the concept of transmission
17 corridor planning.

18 I think, as everyone knows, this is a
19 matter being taken up by the Legislature this
20 year. I expect that will be the real forum in
21 which any meaningful change occurs. But this
22 workshop is important to try to better develop an
23 understanding of the views of different
24 stakeholders, give our staff an opportunity to
25 digest those views and reflect on them.

1 And at some point in the fall
2 Commissioner Boyd and I will issue a Committee
3 report to the full Commission that will then be
4 taken up as the Commission's strategic
5 transmission plan.

6 That remains a somewhat amorphous
7 concept because we haven't yet determined exactly
8 what will best serve the state's interests going
9 forward. And we want to carefully integrate our
10 efforts both with actions pending in the
11 Legislature, with the Governor's proposed
12 reorganization plan, and with the Public Utilities
13 Commission's procurement process. So it's a work
14 in progress. We're probably best off getting
15 started on it immediately.

16 Commissioner Boyd.

17 COMMISSIONER BOYD: I couldn't possibly
18 do a better introduction; and I'm not even going
19 to attempt to best Judy on the comedy of the
20 morning. So, let's move on.

21 PRESIDING MEMBER GEESMAN: Jim.

22 MR. BARTRIDGE: Okay. Good morning.
23 This is a two-part workshop. Part one is focusing
24 on transmission corridors as part of the strategic
25 grid plan. It culminates with a panel discussion

1 regarding the state-led corridor planning process.

2 Part two focuses on strategic
3 transmission planning. I'll leave that for Judy.

4 Next slide, please. Okay. The 2004
5 Energy Report update noted that California lacks a
6 seamless process for moving transmission projects
7 from planning into permitting, and recommended the
8 development of a planning process that recognizes
9 strategic benefits and the long life of
10 transmission projects, as well as the development
11 of a state-led process for transmission corridor
12 planning.

13 So, what we're attempting to develop is
14 a transmission planning process that addresses
15 many issues including physical and economic need,
16 as well as environmental and land use issues. A
17 vital component of that process is the
18 identification and assessment of transmission
19 corridor needs.

20 Next slide, please. The Commissioner
21 already alluded to this as well, but what's new
22 this year. Senate Bill 1565 added a section to
23 the Public Resources Code requiring the Commission
24 to submit a strategic transmission plan to the
25 Legislature by November 1st.

1 Now these other two are proposed and
2 under consideration at this point. The first is
3 proposed legislation 1059 would authorize the
4 Commission to designate transmission corridors;
5 and the proposed energy agency reorganization
6 plan, which would, among other things, transfer
7 transmission permitting to the Commission, which
8 would remedy the lack of a seamless process noted
9 in the last slide.

10 However, regardless of the outcome we
11 would still be working on transmission
12 infrastructure assessments and a strategic grid
13 plan, which is the focus of our presentations and
14 panel discussion today.

15 From there we'll go right into the
16 presentations. I'll turn it over to Laura
17 McDonald with SDG&E and Don Haines, as well.

18 MS. McDONALD: Thank you very much, Jim.
19 Thank you for the opportunity to give our
20 presentation here today on my favorite subject
21 which is San Diego Gas and Electric's new proposed
22 500 kV transmission line.

23 I am the Project Manager for that
24 project. Yesterday we had an opportunity in San
25 Diego to also talk about the project. And what I

1 wanted to do very quickly was just kind of
2 introduce the project, and then really turn it
3 over to Don who's going to speak more specifically
4 to the transmission corridor issues.

5 But we do have a project on the books.
6 San Diego right now, and I guess -- sorry, next --
7 right now San Diego Gas and Electric in our
8 service territory we have one 500 kV line which we
9 refer to as the SWPL, the southwest power link.
10 It was built in the '80s. And we have, following
11 our Valley Rainbow project, which, of course, was
12 denied by the Public Utilities Commission two
13 years ago, have since come forward with our new
14 project.

15 We have a reliability issue deficiency
16 that would make this line, the in-service date for
17 this line necessary in about 2010. In addition to
18 reliability benefits, we're looking at this
19 project as kind of a three-pronged approach, which
20 is reliability, access to renewables, and
21 economics.

22 And here's our famous stool that we've
23 been using. But this is really, they're the
24 drivers for this project. And as we come forward
25 with our need assessment on this project, it

1 really will be based on these three prime
2 objectives for us.

3 We have completed our feasibility study
4 through the STEP process. We're excited now that
5 we actually have a point A to point B for our
6 project, which is an eastern interconnect, which
7 really does follow very closely with our long-term
8 resource plan and the need for this project.

9 We worked closely with the CEC, the PUC,
10 the ISO through the STEP process and had a lot of
11 input on the project. And I'll go through -- the
12 technical studies are available and I'm sure a lot
13 of people here are familiar with them.

14 And just kind of how the STEP process
15 worked for us, we had 22 participants on our
16 technical working group. We made several
17 presentations; it was a very open and public
18 process for us.

19 And really, the technical study just
20 looked at technical performance. It's kind of an
21 issue in San Diego right now. I think some folks
22 feel like the route has already been selected for
23 our project. And we want to make sure everybody
24 understands that from just a technical standpoint
25 we know that we need to go from the Imperial

1 Valley into San Diego and then possibly north.

2 And how we get there and the routing is something
3 that we will enter into in our next phase of the
4 project.

5 We did look at 18 alternatives through
6 the technical working group. We weren't able to
7 narrow it down to four that we're looking at. But
8 our preferred alternative is the eastern
9 interconnect at this point.

10 And kind of our next steps; we'll issue
11 the final study by the end of this month. We're
12 continuing our technical studies looking,
13 obviously, to the ISO Board for approval of the
14 preferred alternative. And then we will launch
15 immediately into our routing studies and the
16 environmental analysis. We should have a
17 contractor on board by the end of next week
18 evaluating the firms.

19 And then really I think what's important
20 to us is a complete stakeholder process as we move
21 forward on the routing, which would include local
22 elected officials, the environmental community,
23 the federal and state agencies, local agencies.
24 And I think that's what's important, is we can't
25 get through the routing for this project without

1 having all stakeholders involved.

2 And then just some of our challenges.

3 Obviously everybody here knows what those are. It
4 takes, you know, five years to plan and permit a
5 transmission line today. You know, had Valley
6 Rainbow been approved, we would be very much in
7 the stages of having that line almost completed.

8 We have multiple governmental agencies,
9 whether local, state, federal. Unfortunately, as
10 you'll probably hear today, many don't work well
11 together. And we have duplicate processes that
12 just doesn't -- they certainly don't make sense at
13 this point.

14 Community impacts, and then the lack of
15 available land. And I think, if I can pull that
16 up at some point. Again working together
17 stakeholder process. In kind of the statewide
18 support, I think the CEC's involvement in this and
19 helping us kind of get through this process has
20 been important.

21 The ISO and the PUC, I think, all will
22 come together and figure out how to make kind of
23 the transmission corridors, or in our case, maybe
24 more a route, an important part of this process.

25 What wasn't on here and I just wanted to

1 show, it's kind of hard to see here, but from a
2 visual standpoint this is our service territory.
3 And this is kind of what we're up against in San
4 Diego in trying to get a transmission line.

5 We have the Anza-Borrego State Park. We
6 have federal land, state lands, tribal lands. And
7 so these are many of the challenges as everybody
8 goes forward in looking at transmission corridors.

9 So, thank you very much. I'll turn it
10 over to Don Haines.

11 COMMISSIONER BOYD: May I ask you a
12 question?

13 MS. McDONALD: Yes.

14 COMMISSIONER BOYD: You said it takes
15 five years in this day and age. Can you give me a
16 professional guesstimate of how long you think it
17 should take, if everything worked well?

18 MS. McDONALD: Well, I think we are
19 looking at trying to, in this case, I think, I've
20 been given the challenge in the company to try and
21 make this a three-year process if we can.

22 And I think what you'll see in this
23 energy reorganization and these agencies coming
24 together is how do you streamline the process,
25 especially the environmental process. And instead

1 of having, you know, an environmental -- you know,
2 we do our environmental study, and then the PUC
3 does their environmental study. Is there a way
4 that we could, in fact, do one environmental study
5 in conjunction and try and streamline the process
6 there.

7 And then I think from an agency
8 standpoint, working with the federal agencies and
9 the state agencies, I think it can be streamlined.
10 And we've been given the challenge, as the project
11 team in San Diego, to find a way, maybe even in
12 the CPCN process, if that's the process we go
13 through, to maybe bifurcate the need assessment
14 from the environmental assessment. And try and
15 get a need finding sooner, and then be able to
16 work through the environmental issues.

17 So I think we're trying to figure out if
18 we can do this in three years versus five years.

19 COMMISSIONER BOYD: Thank you.

20 MS. McDONALD: Thank you.

21 MR. HAINES: Good morning; a pleasure to
22 be here. My name is Don Haines and I'm the
23 Manager of a group we call land planning and
24 natural resources. And it's my team's major
25 effort to do site research and route research

1 looking for the least objectionable route from all
2 perspectives.

3 And so what I'm going to talk about
4 today, and you can go to the next slide, is how we
5 have interfaced with the local land use agencies,
6 and whether they're jurisdictions or agencies.
7 And what the result was -- and this is, I'll make
8 a few generalizations.

9 It's based on something that happened
10 two years ago when we knew that if we could
11 perhaps facilitate our efforts if we could get
12 into the general plans of local land use agencies.

13 First of all, I'd like to say that we do
14 recognize at SDG&E the absolute importance of an
15 overriding state effort to site transmission
16 lines. We've found it very difficult in our own
17 county to do that from our perspective. And I'll
18 get into that later.

19 We support 1059. But we also would like
20 to, at the same time that we support this process,
21 we'd like to caution everybody that our experience
22 has demonstrated, and I'll do that in a few
23 minutes, that there really is not very much
24 information in the general public and at the local
25 level about what requirements are needed for

1 transmission lines. And that the conflicts that
2 naturally arise through land use, through agencies
3 and the public and private ownerships create a lot
4 of land use issues.

5 And we think that certainly we should
6 start at a state and large regional level. And we
7 also think, at the same time, not only should we
8 try to accomplish some particular corridor, but we
9 also have to enter into an educational program.
10 Unfortunately I see so much conflict in this arena
11 that I predict that it might be 20 years before we
12 can actually get people to understand the
13 importance of these issues.

14 Next. Two years ago -- and these
15 conclusions are based on something that we did
16 about two years, actually a little bit longer. We
17 decided that we needed to work with the local
18 agencies and try to get them to understand our
19 need.

20 And so we requested meetings with all of
21 the 17 jurisdictions in San Diego County, and the
22 County of San Diego and SANDAG. The response was
23 that SANDAG, the County and three cities said,
24 well, we'll talk to you. The other 14
25 jurisdictions weren't really interested.

1 Now, you realize that in general plans
2 that -- I've not really seen an energy element.
3 There may be some general plan somewhere in the
4 State of California where there is an energy
5 element, but in general they don't exist, although
6 they're discussed.

7 So what we did was we threw out the idea
8 that okay, we won't ask for you to put in a whole
9 new element into your general plan, because that
10 was just out of the question. What we did say was
11 well, perhaps we could introduce a conceptual
12 energy as land use in your land use section. And
13 all general plans have a land use section.

14 What we did was then prepare language.
15 And I have about 40 copies, if anybody's
16 interested. We actually produced a two-page
17 language that we suggested would go into a land
18 use section. And we made this presentation at
19 the, as I say, SANDAG, County and three cities.

20 And the policies addressed not only
21 transmission lines, but substations and any other
22 facilities that might be associated with
23 transmission.

24 Next one. So the result was a very
25 polite and respectful thank you. And we have gone

1 through a lot of work. And you can still hear a
2 little bit of bitterness in my voice today. But
3 there really wasn't much interest.

4 But I think there's an important lesson
5 to be learned in this experience. And that was
6 that as the local agencies go through their
7 general plan updates they're faced with a lot of
8 issues. And we realize that. And so, for
9 example, the County of San Diego has been in their
10 2020 for 50 years. Not that long. But a long
11 time.

12 So, what our conclusion was is this
13 statement at the bottom of this slide,
14 accommodating energy infrastructure in a modern
15 development setting takes unprecedented
16 cooperation among competing interests.

17 Next slide. I think that we can expect
18 extremely contentious behavior with all of the
19 interested parties. And so I do think that it is
20 proper and right to start at the top and set aside
21 broad-range goals. But all of the contentious
22 fighting will occur on a local level. We can
23 expect that, and we need to prepare for that.

24 How do we do that? I think we have to
25 engage in a very powerful education program. And

1 that program has to talk about how infrastructure
2 works. I think the general citizenry does not
3 understand the electric grid, and they don't
4 understand how power moved from one place to
5 another.

6 One of the things that we need to
7 recognize, and this might open us up for some
8 possible legislative action, is that agencies are
9 not required to include energy in their
10 comprehensive planning documents. I think this is
11 a problem and I think one thing that we could do
12 would be to try to see what we could accomplish on
13 a state level to force agencies to include this.

14 The result of not having to include
15 this, and I grew up in this field long ago when I
16 came into the planning, one of the first things
17 that we did was for any project was to go through
18 a local agency and then ask, say SDG&E, a will-
19 serve letter. And the letter said: will you
20 serve this project. And, of course, no one knew
21 at the agency that SDG&E was obligated to serve.
22 They didn't even need to ask that question. And
23 that was the total CEQA response, you know. Could
24 you serve? Yeah, we could. Okay, no problem. It
25 didn't say anything about where you would locate

1 anything.

2 Current planning leaves really no room
3 for this, and you can, as you get into a local
4 situation, even if the agency is very aware and
5 they require the developer to include a site for a
6 substation, they very very rarely do they provide
7 for access to that substation. And they don't
8 think about whether that substation is close to a
9 transmission line or not, and whether it needs a
10 transmission line.

11 Therefore we conclude we've got to do
12 something at the statewide or even the national
13 level. And there needs to be a lot of cooperation
14 among all of the local agencies. And I don't have
15 any suggestion on how that will work.

16 I think that your proposed transmission
17 approach is very critical and important. I think
18 that it will raise awareness within the state. I
19 think that's important. And I can't say enough
20 that there has to be a lot of education along with
21 the raised awareness. Don't just make
22 suggestions, but educate people about why these
23 things are important.

24 I'd just like to point out a couple of
25 things that I think are important, that the public

1 really doesn't understand in transmission
2 planning.

3 One is the overhead versus the
4 underground issue. All cities have, as a grand
5 desire now, to put all transmission underground.
6 That's a major issue, especially when you look at
7 a 500 kV line.

8 Another issue is in a county like San
9 Diego, and I know that's not necessarily typical
10 of California, all of your development is on the
11 western side of the County. We have the largest
12 number of Indian tribes in the country are located
13 in San Diego County. We have many federal land
14 managers, such as the BLM and the Forest Service.
15 And we have military bases.

16 All of these people have to come
17 together with 17 separate local jurisdictions.
18 And where are you going to put renewables? Well,
19 they're going to be out in east County and there's
20 got to be a way to get this stuff onto the line to
21 where the population is. Hence, transmission.
22 People do not understand that.

23 Another thing is that in moving
24 electricity, of course, size makes a difference.
25 That's, I think, a concept that people have to

1 understand.

2 And I think also the importance of
3 generation diversity. And you know all these
4 issues, but they have to -- this is part of the
5 education program that needs to go on at the same
6 time that we talk about transmission.

7 So, to summarize, we fully support the
8 transmission planning process. I hope that this
9 local example, and I'd be glad to talk at a later
10 time about how we've worked with State Parks and
11 the Forest Service, as well as Indian tribes, as
12 well as the 17 jurisdictions, but this is just one
13 example of how difficult it will be to site the
14 transmission corridor.

15 I think that we have to raise the
16 consciousness of this country, as a matter of
17 fact, that transmission lines are like a freeway.
18 And even though people do not like freeways going
19 through their community, eventually they
20 understand that they might have to. I don't think
21 that awareness is at that level for transmission.

22 And as I've said over and over I think
23 that for this to be successful we have to educate.

24 That's a little plug. So, thank you
25 very much. And, as I say, I look forward to later

1 in the presentations that I talk about our unique
2 experience. And I do have this handout of the --
3 it's just two pages -- of what might fit into a
4 land use plan. Thank you.

5 MR. BARTRIDGE: Thank you, Don and
6 Laura. Our next speaker will be Chifong Thomas
7 from --

8 MR. SMITH: Jim, before you go on to the
9 next speaker, one quick question to clarify
10 something that Don raised about general -- energy
11 elements in general plans.

12 Could you clarify the current legal
13 requirement for energy elements in general plans?
14 Are they required and they're just not --

15 MR. HAINES: No, they are not.

16 MR. SMITH: Okay.

17 MR. HAINES: They are recommended, but
18 they're not required. There's, I think, seven
19 elements --

20 UNIDENTIFIED SPEAKER: They're not even
21 recommended.

22 MR. HAINES: Oh, they're not even
23 recommended --

24 UNIDENTIFIED SPEAKER: They're an
25 optional element.

1 MR. HAINES: There is a --

2 MR. BARTRIDGE: Would you speak into the
3 microphone, please.

4 MR. HAINES: Oh, sorry. There is a
5 discussion of energy in the transportation
6 element. It's a very vague reference and it might
7 be something that we could explore. But other
8 than that, no, they're not required.

9 COMMISSIONER BOYD: It's probably energy
10 to move transportation along, not the rest of it.

11 MR. HAINES: You know, I think that
12 historically energy primarily from a local
13 jurisdiction point of view has always been about
14 conservation and not about infrastructure. So,
15 you know, it advocates buildings that are energy
16 efficient, et cetera, and rewards for that type of
17 behavior.

18 But, it doesn't really discuss
19 infrastructure.

20 COMMISSIONER BOYD: I must admit I came
21 away from your presentation with three
22 impressions. As some of you know, Commissioner
23 Geesman and I were in the enlightened community of
24 San Diego yesterday, at least I thought it was
25 enlightened till your presentation.

1 Having a hearing on a different subject,
2 and it just seemed to me we are of the opinion
3 that the San Diego area is a little more
4 enlightened, SANDAG, your energy people, this,
5 that and the other.

6 But I guess the other thing I came away
7 with is long ago people discovered the beauty of
8 living in the San Diego area, thus you got all the
9 native Americans and the military bases and what-
10 have-you, so you have a significant issue.

11 And thirdly, you share my pessimism, I
12 guess I'm a planner, I didn't know that, but with
13 regard to the ability to bring people together to
14 solve problems. I know Commissioner Geesman is
15 sick and tired of hearing me talk about my
16 favorite analogy of how hard it is to lure
17 everybody out of their tribal cave out around the
18 bonfire to try to make progress. And that works
19 for governments, business, et cetera, et cetera.

20 But, you're right, it's a big task. And
21 the point about the energy element in general
22 plans is a very interesting factoid that we've
23 obviously made note of up here. Thanks.

24 MR. BARTRIDGE: Thank you, Commissioner.
25 Okay, Chifong.

1 MS. THOMAS: Good morning; it's a
2 pleasure to be here. Today I'll be talking about
3 PG&E's area conceptual transmission plan for
4 importing Tehachapi generation. And this is based
5 on Tehachapi collaborative study group report
6 which was filed with the CPUC on March 16th.

7 And as you know, the CPUC had, in
8 decision 04-06-010, ordered a formation of the
9 Tehachapi collaborative study group. And that
10 group consists of the CPUC Staff, the CEC
11 representative, Southern California Edison -- I
12 see that Jorge Chacon is there to keep me
13 honest -- PG&E, the California ISO, wind
14 developers, CEERT and a whole host of stakeholders
15 including the military.

16 The report was filed, as I said, by
17 Edison on March 16th. And the discussion is on
18 the -- this discussion today is only on the
19 technical aspects, and is only for PG&E areas.

20 The topic is basically covered in the,
21 you know, along the transmission conceptual plans,
22 and then need further studies.

23 One thing that you will notice is that
24 this is -- when San Diego was talking about they
25 know exactly which project they're going to build

1 and how they're going to route it, and the
2 difficulties of routing it. And this is actually
3 going one step before that. This is how do we
4 decide which transmission line to build.

5 But let's talk about the limitations of
6 this last study that we have just performed.
7 Because of a lack of data and information all we
8 have done was we had done the steady state
9 powerflow analysis, which means that we only look
10 at the system that was under normal and some
11 emergency conditions. We did not look at
12 transient and we did not look at voltage stability
13 and a whole host of other analyses that must be
14 done for a transmission planning study.

15 And so consequently all potential
16 problems or mitigating measures have not been
17 identified.

18 Here are the major assumptions we made.
19 This is really important because this drives the
20 project, the conclusion as to how big a project,
21 what size project we need to build.

22 We first assumed 4000 megawatts of
23 generation at Tehachapi area. And we assume all
24 4000 megawatts will meet the least-cost/best-fit
25 selection criteria for the state. And we further

1 assume that 2000 megawatts, half of it, will flow
2 to PG&E load centers. And then we also assume the
3 conditions that study would be identical to the
4 Cal-ISO control grid studies and the regular
5 transmission planning system impact studies for
6 interconnection generations.

7 We used basecases that represent 2009
8 conditions onpeak and offpeak. And we identified,
9 in identifying all the potential problems we
10 follow the regular transmission planning practices
11 that once you add a generator into a system and
12 the load doesn't grow, you've got to decrease
13 generation someplace else. Otherwise we would not
14 have a load and resources balance.

15 And to do that we displaced generation
16 that was outside the immediate study area. This
17 is for the purpose of identifying problems.
18 Because we displaced a generator that's inside a
19 study area we would not have identified the
20 problem; it will have been masked.

21 And then the second assumption we're
22 using was that going back to the renewable
23 resources, we are going to displace the generation
24 that were older and more polluting. And then we
25 would run selected outages, which is single and

1 double contingency. And then we go to the, you
2 know, alternative solution and so on.

3 Anyway, here's a map of the PG&E area.
4 Tehachapi is down around here between Midway and
5 Vincent. And this is Path 26. And Path 26 has a
6 rating of -- a north-to-south rating of 3700
7 megawatts, and a south-to-north rating of 3000
8 megawatts.

9 Path 15 is up here and that has a north-
10 to-south rating of 3265 megawatts, and south-to-
11 north rating of 5400 megawatts. And also notice
12 that Path 26 and Path 15 are in series. So one
13 flow would limit the other one.

14 As I discussed -- no, no, is fine; next
15 slide, please. I'm sorry. I forgot to give the
16 signal.

17 What we have is that when we run the
18 cases our cases shows that onpeak we really don't
19 have any problems when you consider the path
20 rating. On Page 26 is the same thing. Once we
21 put in Tehachapi generation the rating, the flow
22 actually goes down from 3400 megawatts down to
23 about 1400, because we are scheduling 2000
24 megawatts from south -- in a south-to-north
25 direction. And the regular onpeak flow is in the

1 north-to-south direction to supply the southern
2 California load.

3 Offpeak it's a different story. Notice
4 that on Path 15 we are -- before we add the
5 Tehachapi generation, we are considering at the
6 limit. And once we add it, we actually increase
7 the flow by 2200 megawatts. And this is because
8 in the offpeak the power is flowing from the
9 south-to-north direction, and is the prevalent
10 flow for return energy into the Pacific Northwest.

11 And down in Path 26 before, in the
12 before case, the Path 26 case was only at 1325
13 megawatts because the controlling element is Path
14 15. So that Path 26 cannot load more than 1300
15 megawatts because otherwise you have overloaded
16 Path 15. So because of that the PG&E study would
17 be concentrating on the offpeak conditions.

18 Next slide, please. And, again, this is
19 a table showing the, for the curious, the
20 summaries of the flows.

21 And this is onpeak case. And again we
22 see that the Path 15 went from 5400 to about 7000;
23 and Path 26 went from 1300 to about 3315.

24 Let's take a look on the line that
25 constitutes the Path 15, north of Midway, that's

1 in the PG&E area. All these red lines shows the
2 overloads. This is an existing problem. Assuming
3 PG&E fixed that, we'd still be looking at eight
4 overloads that need to be fixed by accepting 2000
5 megawatts. And this does not include, because
6 it's about system study, does not include any
7 underlying system problems. And so the whole idea
8 is figuring how to mitigate this condition.

9 Next slide. Okay, here's some
10 observations. Again, summer peak we have no
11 problems to accept 2000 megawatts. In the summer
12 offpeak, even before we take any outages we have
13 problems. And so the problem is to be solved.

14 And so what we need to do is figure out
15 how to solve them. Now, also further the
16 importing additional generation at Path 15 would
17 give you overloads. And the limitation is the
18 existing Path 15 south-to-north transfer
19 capability of 5400 megawatts.

20 And at this time less than half of Path
21 26 is being utilized. So, it can be said that if
22 we were to fix Path 15 we could have realized
23 about 1700 more megawatts of flow on Path 26.

24 So let's see how we solve the problem.
25 For transmission planning study the first thing to

1 do is figure out what you could do without
2 spending any more, or without doing any spending
3 major money.

4 The status quo. Okay, for the status
5 quo, suppose I were to replace the existing 1300
6 megawatts on Path 26 with 1300 megawatts of
7 Tehachapi generation. And aside from a FERC open
8 access issue, we have to figure out what to do
9 with the return energy to the Pacific Northwest.
10 It has to go somewhere; the other side of the
11 loop, I suppose. So that had not been studied in
12 this past study we've done.

13 Suppose with the (inaudible) Tehachapi
14 generation -- I mean the Midway generation with
15 Tehachapi generation, at Midway about 3500
16 megawatts of generation connecting to the Midway
17 substation; and about 2600 megawatts of them is
18 there to support a remedial action scheme of Path
19 54.

20 What would happen is that we suffer an
21 N-2 outages at Path 15, then we would drop 2600
22 megawatts of generation at Midway in order to keep
23 the flow under the emergency limits.

24 So if we were to lower the Midway
25 generation it would mean that we'd have to derate

1 Path 15. And lowering Midway generation would be
2 in the order of 1 megawatt of Midway generation we
3 would have to lower Path 15 by half a megawatt.
4 So therefore, if we drop 2600 megawatts of
5 generation at Midway, then we would have to derate
6 Path 15 by roughly 1300 megawatts.

7 The rest of the generation at Midway
8 that were the remaining, that was not on the RAS
9 is because they were either QFs, enhanced oil
10 recovery or too small to be participating in the
11 RAS, the remedial action scheme.

12 Now suppose we replace Midway, the
13 generation, the RAS with -- the remedial action
14 scheme with Tehachapi remedial action scheme, it's
15 a little bit less effective because of location.
16 It's further south from Midway. The existing RAS
17 controller cannot calculate the -- it has to
18 calculate what the next time period of generation
19 would be in order to figure out how much we trip.
20 So that the existing controller cannot do that.
21 So we need to be new controllers.

22 And also if there were any generators
23 south of Midway that were there to regulate, even
24 intermittent generation, then they would also have
25 to be put on remedial action scheme, also. So

1 after looking at that and the complication of that
2 of not doing anything, we decided that was not the
3 way to go.

4 So, we need to build something.

5 The first thing that we did was that
6 this is a diagram. If you look at -- how come
7 it's not working? Well, anyway, the red lines are
8 Edison lines; and the black lines are PG&E lines.
9 And Edison's Big Creek (inaudible) line, which
10 connects to Tehachapi down here somewhere, crosses
11 PG&E's Helms Gregg line. So if we were to put in
12 a substation here, and then put in a phase shifter
13 which controls the flow, and push about 300
14 megawatts into the PG&E system, especially during
15 offpeak conditions, this would solve, at least
16 allow PG&E to take 300 megawatts of Tehachapi
17 generation.

18 That's going to cost about \$50 million
19 for the substation and some related equipment.
20 Edison's estimate for that at the time was \$50
21 million, but they have not done a complete study.
22 So the cost could be higher. This would be the
23 subject of further studies, of course.

24 Alternative 4 that we look at -- oh, I
25 forgot to -- I'm sorry, go back. We also look at

1 doing the same thing at Magunden substation. And
2 that turn out to be not very workable because we
3 couldn't even get 300 megawatts in there without
4 causing more overloads deeper into the PG&E
5 system. So that was abandoned.

6 Alternative 4, we would build a line
7 from Tesla to Los Banos, down to Midway; and then
8 from Midway to Tehachapi. Remember -- this is a
9 500 kV line. Remembering that we could, if we
10 were to fix north of Midway, then we could get
11 more out of south of Midway, so we're really
12 looking for another 300 megawatts.

13 And so one of the idea was that if we
14 were able to use some remedial action scheme here,
15 maybe we can avoid building another 500 kV line,
16 which is about 95 miles between Midway and
17 Tehachapi. But, again, any remedial action scheme
18 on the 500 kV system would have to be approved by
19 WECC. And so far we have not done enough study to
20 even approach WECC for approval yet.

21 And so if this RAS is workable then it
22 would be about \$700 million. And if it's not
23 workable it's going to look like about a billion
24 for PG&E only.

25 The last alternative to look at was to

1 build a line between Tesla to Gregg; put in a 500
2 kV substation here which connects to Helms. And
3 then go from Gregg to Tehachapi. And this is
4 going to cost about a billion.

5 Again, in our new studies we will be
6 thinking about maybe terminating this line at
7 Midway. And there again see if we can get rid of
8 this one section with the use of a RAS. And if
9 that works we'll save some money for the
10 ratepayers.

11 And here's a diagram that shows all the
12 alternatives. And here is a table -- I'm sorry,
13 next slide, please, I forgot. Here's a table that
14 shows the different stages that we could stage to
15 figure out how much we can take of Tehachapi
16 generation for PG&E.

17 Here's some further study we need to
18 look at. We actually, we had started looking into
19 that already. You know, how would -- all the
20 study would have done, so far we did not have a
21 detailed model of the Tehachapi collector system.
22 So we don't know how that's going to -- if we put
23 in a more detailed model, how would that impact
24 the stability performance of the system.

25 The idea is that -- our inclination is

1 it is -- suspicion is that it will. Because based
2 on our past studies that anytime you put in
3 something more detailed you will impact -- have
4 some impact on the system performance.

5 Then the other thing is how would
6 Tehachapi generation impact the operations,
7 because it's a large amount of intermittent energy
8 that flows into the system under offpeak
9 conditions.

10 Another question is that suppose we put
11 in a Fresno-Big Creek tie and at the time we look
12 at 300 megawatts and it looks like it was okay.
13 But the question then becomes, well, if a little
14 is very good, would a lot be better. So we don't
15 know. And Edison and PG&E will have to do some
16 studies to figure out what upgrade there is in the
17 future studies.

18 The Tesla-Los Banos-Midway-Tehachapi
19 line, well, there's alternative 4, can we use RAS
20 to avoid building the Midway-Tehachapi section.
21 If we could then -- or we can defer that until
22 another stage where we definitively need to know
23 that we need it.

24 The other part was the Tesla-Los Banos-
25 Gregg-Tehachapi line. If we terminate at Midway

1 do we need to go all the way to Tehachapi. Well,
2 there are technical issues that we haven't looked
3 at.

4 So the other questions. These projects
5 are resource driven. So going back to the
6 assumption that we had said before, this is needed
7 if we have 4000 megawatts at Tehachapi; and this
8 would be needed if 2000 megawatts were coming to
9 PG&E.

10 Now, whether or not -- that was just an
11 assumption because we have no idea how much is
12 coming to PG&E and how much power would flow. So
13 that another uncertainty is the fact that we don't
14 know when the Tehachapi generation will be fully
15 developed. Because right now there are 4000
16 megawatts, as far as I know, is a technical
17 potential. And we do not know when it would be
18 committed and would be developed.

19 And then another further question would
20 be that what is Tehachapi in the -- what
21 percentage of Tehachapi is going to be in the
22 state's resource mix of the least-cost/best-fit
23 renewables, because if we are to look at other
24 areas, you know, will we be realizing 4000
25 megawatts at Tehachapi by 2010. And that is an

1 issue that we need to get some definitive answer
2 on. I think the CEC studies would give us a lot
3 of information on that and help us decide what
4 kind of -- which transmission line should be built
5 and the priority.

6 And then on top of that we need to look
7 at impact on other transmission resources that's
8 being developed in WECC. We heard about the
9 Frontier line. If it's terminating at Table
10 Mountain we could be leading at a whole different
11 set of transmission. If it's terminated in
12 southern California there's a different issue.

13 The Northern Lights project that goes
14 from Alberta down to also try to sell power to
15 California, and then there are lines that go to
16 Arizona.

17 So there are a lot of issues. And all
18 these transmission projects are resource-driven.
19 And so what we need to also figure out is what
20 kind of resource are we looking at. If, for the
21 same amount of energy, if Tehachapi were solar we
22 would certainly need much fewer transmission
23 because solar is onpeak, and we say that we would
24 be able to take a lot of energy onpeak -- a lot of
25 capacity onpeak.

1 If Tehachapi were geothermal then based
2 on the capacity factor of geothermal energy versus
3 green energy, the total capacity required,
4 transmission capacity required out of Tehachapi
5 would probably be somewhere around 1500 to 1600
6 megawatts. Which means if half of that would go
7 to PG&E we'd only be looking at transmission
8 capacity addition of about 700 to 800 megawatts.

9 So a lot of this need to be decided.
10 And there are problems that can be solved. And we
11 just need to know what problem we're solving.

12 Questions.

13 MR. BARTRIDGE: Thank you very much.
14 Our next presentation is Southern California
15 Edison; Jorge Chacon will be giving this.

16 MR. CHACON: Thank you. Good morning;
17 my name is Jorge Chacon; I'm with Southern
18 California Edison, transmission planning
19 department.

20 Today I'm going to be giving a brief
21 presentation discussing the transmission corridor
22 planning, some of the things that we believe are
23 important.

24 Next slide, please. The presentation
25 overview is basically four bullets. I'll be

1 talking about the principles for transmission
2 corridor planning process. Will be discussing the
3 land use implications related to electric
4 facilities planning; potential drivers of
5 additional transmission corridors; and some of the
6 potential benefits from corridor planning.

7 Next slide. As far as the principle for
8 a transmission corridor planning process, Edison
9 believes that corridor designations should be
10 based on long-term planning horizon. We are
11 looking at 10 to 20 years. We think that if you
12 can justify a corridor, you shouldn't be done on a
13 short-term five-year basis, and then, you know,
14 change our mind and identify another corridor. We
15 believe that we want the corridor to withstand the
16 duration of time so that it allows us the
17 flexibility of using it when we do, in fact, need
18 it.

19 Corridor designation process should
20 include broad participation, including local
21 governments. You heard from San Diego Gas and
22 Electric the difficulties associated with working
23 with the various entities within the local
24 jurisdictions. Edison also believes that that's
25 going to be a difficulty in our service territory,

1 and probably will be so in PG&E's service
2 territory.

3 State-designated corridors should be
4 compatible with federal designated corridors. We
5 don't believe we should be reinventing the wheels;
6 we believe that what we identify as a corridor
7 should be compatible with what federal agencies
8 also identify as corridors. So we should be
9 working mutually together to facilitate the
10 process.

11 The cost recovery for land acquisition
12 and designated corridors should be provided. It
13 would be difficult for anybody to go out and
14 purchase land without assurance that they're going
15 to get the money back from their investment. So
16 that is an important topic, an important bullet.

17 The user of designated corridors should
18 allow expedited permitting for specific project
19 infrastructure siting. We think that the whole
20 reason of doing corridor planning is to facilitate
21 the process of building new infrastructure when
22 the need arises. So, as San Diego indicated, you
23 know, they would ideally like three years. The
24 process right now takes five. What the right
25 number is we don't know, but certainly something

1 shorter than five years would be something that we
2 should be looking at. And we can do that as far
3 as expediting the permitting process.

4 And last, we should preserve corridor
5 access where there are limited geographical
6 options. Sometimes as encroachment happens to our
7 right-of-ways, we get boxed out of using the
8 right-of-way. So we need to make sure that
9 whenever we specify a corridor that the
10 availability to get to the corridor and use it
11 effectively isn't diminished by encroachment of
12 either housing development or industrial
13 development or other type of development.

14 Some of the land use implications
15 related to electric facility planning. Land
16 requirements for new facilities. You know, the
17 land, itself, how much land do you need to set
18 aside. That's determined on substation design,
19 you know, how big is the substation going to be;
20 what's the projected load; the right-of-way
21 requirements. And those are driven by how many
22 different transmission facilities you plan
23 eventually to put within the right-of-way.

24 Whether it's simply high voltage.
25 Whether you're looking at multiple use corridors,

1 such as, you know, water and gas and other
2 utilities within the right-of-way.

3 And from an electrical perspective, the
4 pole and tower designs. If you go with the pole
5 design then you would need less right-of-way
6 because it's more compact. Standard lattice tower
7 designs, by their very nature, are a little bit
8 wider and therefore require more right-of-way. So
9 the design specifications would be important as to
10 identifying what the right right-of-way width
11 would be.

12 Land ownership issues. You know there's
13 many different ways to acquire rights, you know.
14 You can go for fee simple, easement or franchise.
15 Those are issues that we believe are going to crop
16 up that we will need to resolve and figure out how
17 these corridors are going to be owned.

18 Compensation and development
19 restrictions. You know, once you put a corridor
20 you, in effect, restrict certain development from
21 happening. So, you know, there's going to be
22 issues there that are going to have to be
23 addressed.

24 Electrical system repair and
25 maintenance. San Diego Gas and Electric pointed

1 out that even today they're having difficulties
2 maintaining and repairing their current
3 infrastructure because of getting to the
4 particular corridor, getting to the facilities.
5 We want to make sure that those restrictions are
6 minimized to the extent possible so that, you
7 know, the repair and the maintenance of the
8 facilities can be done expeditiously.

9 The construction and placement of new
10 facilities would be important to the land use
11 implications. You know, where exactly within the
12 right-of-way do you intend to put the tower. And
13 that's a little bit more nebulous, because, you
14 know, until you design the actual facility you
15 don't know exactly what the placement of the tower
16 would be. But we believe it would be critical to
17 try and at least lay certain principles out for
18 that so that we can look forward.

19 And last, the land use classification
20 adjacent to electric facilities. For local
21 jurisdictions that's important, whether the land
22 use implications, when you get a new corridor,
23 whether they're -- it's going to remain
24 residential, or are you going to be converting to
25 maybe industrial, or what the local jurisdictions

1 are going to be looking at as far as classifying
2 the lands that are not the corridor, but adjacent
3 to the corridor.

4 Some of the potential drivers for
5 additional transmission corridors. We actually
6 have a chair as opposed to a stool, as PG&E had.
7 We believe load growth is one of them; new
8 renewable resources. You can roll that in with
9 new generation development, but because of the
10 mandates we felt that that required its own bullet
11 item.

12 The new generation development is those
13 generation resources that are not renewable, that
14 are pursuing through the FERC mandated
15 interconnection process.

16 And the last bullet is increased power
17 imports. And there's many reasons for increasing
18 the power imports, whether it's, you know, the
19 desire to bring out-of-state renewables to
20 instate. The desire to eliminate congestion on
21 certain established WECC paths. Or the desire to
22 serve growing load demand from outside resources
23 that are not renewable, but rather conventional.

24 My last two slides are talking a little
25 bit about the potential benefits from corridor

1 planning. We believe that, you know, in
2 developing a corridor planning process that, in
3 and of itself, will establish formal communication
4 channels regarding the role of future
5 infrastructure needs in community development.

6 Right now, as has been discussed, there
7 isn't a formal process; there isn't something
8 that, you know, will allow the local jurisdictions
9 to look at the process and say, okay, I need to
10 make sure that enough land is set aside for my
11 electric use needs. So we believe that corridor
12 planning will, at least initiate the process.

13 It will help identify the proper
14 placements of infrastructure within the local
15 jurisdiction, not within the right-of-way, itself,
16 but within the local area that you're analyzing.

17 It will establish the context for future
18 facility planning. Will establish the context for
19 future public involvement. Will minimize future
20 siting conflicts, which is an all too common theme
21 when you plan a new transmission facility.

22 Identify and preserve limited
23 infrastructure access. It will provide an orderly
24 consolidation of infrastructure needs for the
25 multiple utilities, whether it be electric, water,

1 sewage, gas.

2 And the second bullet is we believe this
3 will give a proactive general planning and
4 environmental review process. Right now we're
5 sort of reactive, you know. We identify a need,
6 and then we react to the need. We initiate the
7 environmental assessments; we file the CPCNs. So
8 it's all a reactive need, and hence that's why it
9 takes, you know, five years minimum to permit and
10 construct a transmission line.

11 We believe that with corridor planning
12 what will end up happening is effective utility
13 participation within the local planning process.
14 It will provide an improvement to utility review
15 and comment procedures on third-party EIRs. You
16 have local jurisdictions that are doing master
17 community plans for which, you know, from a
18 utility perspective we can be participating in.

19 Will allow for community general plan
20 update and regional master plans as I just
21 indicated.

22 It will afford the opportunity for the
23 local planners within the local jurisdictions to
24 get familiar with the utility transmission and
25 distribution plans. Something that probably

1 currently doesn't happen to the extent that it
2 should.

3 And lastly, it will encourage the
4 inclusion of utility transmission and distribution
5 plans into local land use plans. And that, in and
6 of itself, I think, will go a long way into
7 facilitating future development of transmission
8 facilities.

9 PRESIDING MEMBER GEESMAN: Jorge, how
10 would you prompt the proactive general planning at
11 the local level?

12 MR. CHACON: Well, you know, within
13 Edison I think we try to currently engage the
14 local jurisdictions as early as possible within
15 the process. I think if we can establish a
16 mechanism to identify the triggering need even
17 earlier, that, in and of itself, would allow you
18 to engage the local jurisdictions sooner.

19 So, you know, looking longer term, 10 to
20 20 years, to identify from a conceptual nature
21 like we've done with the renewable transmission
22 reports, you know, I'm going to eventually need a
23 line from point A to point B. And then work with
24 the local jurisdictions to figure out how is it
25 that, you know, where can I put this line from

1 point A to point B so that I can serve my growing
2 needs in the future.

3 PRESIDING MEMBER GEESMAN: Is that a
4 role the state should play?

5 MR. CHACON: Yes, I think Edison is in
6 agreement with the concept. So I think the state
7 can help with that. I think the utilities also
8 have a, you know, we have, as San Diego said, some
9 educational process to undertake and educate the
10 local jurisdictions.

11 PRESIDING MEMBER GEESMAN: Well, I also
12 think that you're, in many instances, a much
13 better ambassador to the local jurisdictions than
14 Sacramento is.

15 MR. CHACON: Right.

16 PRESIDING MEMBER GEESMAN: I think
17 you've got ongoing businesses in those
18 jurisdictions that generally enjoy very good
19 relationships with local officials.

20 MR. CHACON: Absolutely. Sums up the
21 presentation.

22 PRESIDING MEMBER GEESMAN: Have you had
23 a chance to look at the various drafts of SB-1059?

24 MR. CHACON: I've perused them; I
25 haven't really delved into them. I know we

1 provided comments to them. I think there's other
2 people from Edison in the audience that can
3 provide a better answer than I can, so --

4 PRESIDING MEMBER GEESMAN: I'm not
5 certain of that.

6 MR. CHACON: Well, --

7 PRESIDING MEMBER GEESMAN: I wanted to
8 encourage you, Manuel, to introduce Jorge to your
9 governmental affairs people. We get a remarkable
10 stream of very reasonable and extremely helpful
11 input from your company in our forum.

12 And as you'll remember in our 2004 IEPR
13 process, Patricia Arons really spearheaded this
14 area of the staff's thinking in identifying a need
15 for earlier state government planning of
16 transmission corridors. Somehow when then
17 concepts get lost in the ghetto of your
18 governmental affairs department the feedback
19 becomes quite a bit more strident and certainly
20 less reasonable.

21 But you might introduce them to Jorge,
22 because he's continued that tradition of
23 reasonable and helpful input. I want to thank you
24 very much.

25 MR. CHACON: Thank you.

1 MR. BARTRIDGE: Thanks, Jorge. Our next
2 presentation will be Duane Marti with the Bureau
3 of Land Management talking about the federal
4 process.

5 MR. MARTI: Thank you. I'm Duane Marti
6 from the Bureau of Land Management. I was
7 supposed to be doing this with Bob Hawkins from
8 the Forest Service; we were going to do it
9 jointly. Unfortunately, he's out of town this
10 week, so it fell to me. You're pretty much just
11 going to hear about Forest Service in generalities
12 and I'll use specific examples with BLM.

13 Next slide. Since January of this year
14 both the Forest Service and BLM have either
15 revised their rules governing land use planning or
16 their handbook. The Forest Service published
17 their brand new rule in the Federal Register in
18 January of this year. It will be available from
19 the webpage for the Federal Register.

20 BLM just redid our land use planning
21 handbook. We put it out March 22. We put it on
22 our webpage. Unfortunately our webpage is down
23 right now because of security problems.

24 I understand from our planning people
25 that the paper copies of the handbook are coming

1 out, hopefully this week or next week, and we
2 should be getting some here in California. So, I
3 don't know when our webpage will be back up, but
4 it's a very good handbook.

5 Next. Now, both the former rules and
6 the new rules and guidelines acknowledge very
7 strongly that rights-of-ways are a legitimate use
8 of the public lands. And in May of 2002 the Bush
9 Administration issued its national energy policy
10 which directed the federal agencies, BLM, Forest
11 Service and others, to encourage the development
12 of both traditional energy and renewable resources
13 on the public lands.

14 And when we talk traditional we're
15 talking like coal and natural gas, petroleum;
16 renewable will be solar, biomass, wind, hydro and
17 geothermal.

18 Here in California BLM currently has
19 applications for all types of the renewable energy
20 for projects on the public land. We see -- BLM
21 sees the public lands in California as very
22 important to the state if we're going to meet the
23 renewable portfolio strategy in the timeframe.

24 Also the national energy policy
25 recognized very clearly the need to upgrade and

1 expand existing transmission infrastructure
2 throughout the country. Also directed the fellow
3 agencies to assist in that project.

4 Next slide. The federal agencies are
5 very good at planning for the lands that they
6 manage. But, in a sense, we're sort of managing
7 in a vacuum, because once we get outside of the
8 boundary of our lands, we have very little control
9 over the non-federally owned lands.

10 And as both San Diego and Edison have
11 talked about earlier today, you got this mismatch
12 of the federal or the state, the counties, local
13 and everything else out there. And we all have to
14 work together.

15 One thing in California that has been
16 really emphasized by my state director is that we
17 will get out and coordinate and cooperate with all
18 the various other people out there. Could be
19 tribal governments, organizations, other fellow
20 agencies, state and local government and agencies,
21 industry groups, relevant companies.

22 One of the ones that we work an awful
23 lot with is the Western Utility Group who put
24 together the regional corridor study which BLM and
25 Forest Service right now are working with them to

1 do a revision on that.

2 And then other interested parties, most
3 have been mentioned already, environmental groups,
4 adjacent landowners. And also the Western
5 Governors Association, which has taken a real
6 active role in looking at transmission projects
7 and renewable.

8 BLM has a liaison to the Western
9 Governors Association, who is located at their
10 headquarters and works directly with them. And
11 anytime we get involved in a project that's going
12 to be more than one state we work back through.

13 I have to echo what has been said
14 previously by the previous presentations, if we're
15 going to have utility corridors we're going to
16 plan for them, we're going to manage them, we're
17 going to operate them, we're going to maintain
18 them. It has to be a statewide effort.

19 I think the study groups that are out
20 there now, the Tehachapi one, Imperial Valley are
21 very good. They're excellent starting points and
22 everything. BLM tries to participate to the
23 extent where possible. I think the Imperial
24 Valley people must wonder if we're out there,
25 because it seems like every time they schedule a

1 meeting I have a prior commitment. And I've been
2 missing in action on that one.

3 Next slide. We're mandated by federal
4 law to manage the lands for multiple use. This
5 ends up causing competing uses in the same area
6 which can affect utility corridors.

7 Earlier I met with Jim and some of the
8 other people on your staff about two months ago.
9 And we were talking about just various problems.
10 And one I threw out was an area we have
11 checkerboard ownership. And checkerboard is like
12 every other section is owned by the federal
13 government; the other section may be state, may be
14 private, may be something else. So we don't have
15 a big contiguous block of land.

16 A perfect example of this is along the
17 I-10 corridor east of Palm Springs. It's a
18 checkerboard area out there. You have Interstate
19 10, you have existing powerlines, you have
20 existing corridors. The owner of the private land
21 that's intermingled with the BLM land has come to
22 us with a proposal. He wants to do either a sale
23 or a land exchange. He wants to consolidate his
24 holdings out there. Because what he wants to do
25 is develop a residential community.

1 Well, if we were to go and convey the
2 lands out of federal ownership we could do it
3 subject to the third-party rights transmission
4 lines and things like that, we could do federal
5 reservations.

6 Our biggest concern is what is the
7 reasonable foreseeable consequences of the lands
8 leaving. The developer's going to develop the
9 project; going to sell the homes; he's going to be
10 gone. Five years, ten years down the road XYZ
11 utility comes and says, jeez, we want to put
12 another transmission line out there. We want to
13 do another pipeline or something.

14 And I think we're going to run into the
15 same problems in that type of situation that
16 Edison and San Diego Gas and Electric earlier in
17 their presentations alluded to. Everyone wants
18 reliable cheap gas and electricity, but they don't
19 want it in their backyard. And this is the
20 problem we keep seeing time and time again.

21 So, when we're confronted with these
22 type of decisions, should the land leave federal
23 ownership or should they stay, we need state
24 agencies, the Commission, we need the PUC, the
25 ISO, the people that have the expertise, to tell

1 us is this an important corridor. Is this a
2 corridor that we should maintain and keep viable.
3 Or is this one that we don't need.

4 So we actually need you folks to come in
5 and on our NEPA documents give us comments, yes,
6 that corridor is very important; we want you to
7 keep the land out there.

8 Going off of what the person from PG&E
9 was talking about, she was talking about we have
10 renewable projects, renewable energy. Right now
11 BLM in California has approximately 40
12 applications pending for wind energy projects
13 throughout the State of California.

14 One of the things that we keep looking
15 at is we can build the projects out on public
16 land. We have the wherewithal to go ahead and do
17 that. But is there going to be the transmission
18 lines and the capability to carry that. There,
19 too, that's where we need the Commission and the
20 PUC and the ISO to come weighing in and telling us
21 is this a good idea or not a good idea.

22 And someone had mentioned, I believe it
23 was Don from San Diego Gas, he was talking about
24 you end up getting different environmental
25 documents. It is the policy of BLM wherever

1 possible when we're doing a project that involves
2 state land, we always try and do a joint
3 environmental document that meets NEPA and CEQA.
4 And we have been doing that for the last five
5 years on transmission lines and gas pipelines.
6 And it's been working very well.

7 We've been working mainly with the
8 California State Lands Commission. We've got the
9 procedure down. It works very well. And I would
10 really encourage going to joint environmental
11 documents where we can.

12 Next slide, please. One of the purposes
13 of the workshop was for us to give comments. And
14 some of the comments I would add: Tribal
15 governments and groups must be involved in the
16 process early, actively. Not to do so, we think,
17 is just sheer folly.

18 Another agency that needs to really be
19 involved is the Department of Defense. Here in
20 California the Navy, the Air Force and the Marines
21 all have military training routes. These are air
22 space corridors that have been authorized by the
23 Federal Aviation Administration. These corridors
24 are controlled and managed by those military
25 agents in accordance with federal law and federal

1 regulation.

2 And with Secretary Rumsfeld issuing the
3 BRAC report on Monday, I looked at it very
4 carefully and I did not see where any of the major
5 air bases in California were affected. If
6 anything, their mission has grown. So we're going
7 to have even probably more use of these military
8 training routes.

9 The question is so what, what's
10 important about this. These military training
11 routes are all over California. And anytime we
12 start intruding into that corridor space, and
13 we're talking as low as 50 feet, it's going to
14 need to be evaluated by the military. Is it going
15 to have an effect on their training and their use
16 of that corridor.

17 If the structure is higher than 200
18 feet, you have to go and have an evaluation done
19 by the Federal Aviation Administration.

20 BLM has been actively meeting with the
21 DOD agencies for the last year and a half
22 specifically on wind energy projects. We have a
23 lot of projects down in eastern San Bernardino
24 County, San Diego County, Imperial County and
25 Riverside County that are going to really impact

1 these air corridors. And our next meeting is
2 actually next Thursday down in Riverside.

3 So we have been talking to them about
4 this. And not only are they interested in wind
5 energy, they're also concerned about transmission
6 lines, communication sites, and if we start
7 getting solar towers. Anything that's sticking up
8 into the sky that could affect their program.

9 Also, DOD has been very active in
10 meeting with county governments as a way of
11 getting zoning ordinances to control wind energy
12 projects. Kern County has already issued an
13 ordinance and it's in effect. Los Angeles, San
14 Bernardino and Ventura Counties are in the process
15 of doing these.

16 So what we're getting is we have this
17 multitude of efforts going on out there. You have
18 workshops like this; you have the study groups;
19 you have BLM meeting with the industry; you have
20 BLM meeting with DOD and BLM meeting with
21 everything.

22 In the El Centro office we have three
23 major 500 kV lines that are being proposed by
24 Imperial Irrigation District, Southern Cal Edison
25 and San Diego Gas and Electric. So there's a lot

1 of effort going on out there.

2 And I think if we're going to make any
3 sense out of this we have to sort of have some
4 kind of statewide guidance. And I have to echo, I
5 forget which person mentioned it, that we really
6 need to have the states involved. Because we're
7 running into the same problem that they were
8 talking about dealing with the local governance.

9 For the federal agencies we are now
10 mandated to include corridor planning in our land
11 use plans. So we're actively doing that. And BLM
12 in California is currently revising or doing brand
13 new plans in six of our field offices. And we are
14 very actively looking and seeking information.

15 So I think I would really encourage we
16 need a statewide effort. And BLM, at least, is
17 very interested in being onboard with that. Thank
18 you for your time.

19 PRESIDING MEMBER GEESMAN: Thanks very
20 much. Do you coordinate your efforts with the
21 Forest Service or is that a completely separate
22 planning process?

23 MR. MARTI: Yes, we do. Bob would be
24 the person I would be coordinating with. He's
25 down at their regional office in Vallejo.

1 PRESIDING MEMBER GEESMAN: Okay. Great.
2 Thank you.

3 MR. BARTRIDGE: Okay, for our next
4 speaker, Susan Lee from Aspen Environmental Group
5 will be talking about the PIER program's
6 electronic modeling tool that they're working on.

7 MS. LEE: Thanks, Jim. Again, I'm Susan
8 Lee with Aspen, and I'm really here representing
9 the PIER group today. We are just about to get
10 started on a corridor modeling program that I
11 think feeds really well into all the issues that
12 have been discussed here today in terms of the
13 problems that are faced in transmission corridor
14 planning.

15 I've been working for the past 10 years
16 or so on transmission projects from the CEQA side,
17 and the biggest challenge that we face here is
18 dealing with alternatives, finding viable
19 alternatives in a state that's growing so quickly;
20 balancing challenging priorities where you're
21 dealing with community values compared with visual
22 resources and biological resources.

23 So, the tool that we're hoping to
24 develop, I think, is really going to go a long
25 ways towards helping this process move more

1 smoothly.

2 The objective that this modeling tool --
3 well, first let me tell you the name, the name
4 we're given it just to keep a nice acronym is the
5 Planning Alternative Corridors for Transmission,
6 or PACT model. So I'll talk about it in those
7 terms.

8 It's a computer-based program, a web-
9 based tool that is very visual and helps you
10 assess transmission corridors using a combination
11 not just of environmental factors, but also health
12 and safety issues, engineering issues and
13 economics. So you can look at it from the point
14 of view of the utility who's designing a project
15 all the way through the environmental process and
16 dealing with public involvement.

17 The goal is to identify transmission
18 corridors that really are viable, and in this goal
19 really tracks well with the possibility of working
20 with SB-1059 on pulling together a lot of
21 electronic data that's more and more available
22 throughout the state, being able to identify big
23 picture corridors that really can be useful as
24 we're going through the planning process, which a
25 lot of people have identified this morning as a

1 real challenge.

2 Next slide. This model has started with
3 SCE, and SCE several years ago recognized the need
4 for accumulating a lot of electronic data in a way
5 to help them plan projects both for substations
6 and for transmission lines. SCE's been using this
7 model over the past couple years. They've done
8 test cases on individual substations. And I'll
9 show you some examples of that in just a minute.

10 The thing that they've found and I think
11 the real benefit that we'll see from this is that
12 it really allows for teams to work together. A
13 lot of times, you know, these projects are
14 conceived by engineers, as you all know, and then
15 it gets handed over to an environmental group to
16 do the assessment and fine tune the routing. And
17 the more that those two groups can work together,
18 especially in the early planning phases, the more
19 likelihood of success these projects are going to
20 have.

21 Next slide. These are just a few of the
22 factors and metrics that are included in the model
23 that exists right now. I'm going to run you
24 through a couple of examples of this, but it just
25 gives you a sense of the range of the kinds of

1 factors we can consider.

2 Next slide. Now, when you get to this
3 one if you have the handout that's a color page, a
4 single color page, you'll be able to read that a
5 little more clearly, because I know that's awfully
6 fine print to see from a distance.

7 If you look down the left-hand side here
8 there's basically sort of a navigation bar that
9 shows all the options that are available to you as
10 you're working in this model. And you'll see that
11 the major factors that you can look at in here are
12 CEQA factors, which are the environmental issues,
13 including aesthetics and biology, health and
14 safety, including EMF, community relations. And
15 this is something that obviously Edison has
16 tailored for history that they've had with certain
17 communities, but would have to be broadened for
18 our use in more of a statewide effort.

19 And the engineering concerns that have
20 to be considered when you're building either a
21 substation or a transmission line.

22 Then the center part of the page here,
23 this part called land use and planning, this is an
24 illustration of just one of the CEQA factors
25 that's listed here on the left-hand side.

1 It starts out at the top with a
2 paragraph that says basically why do we care about
3 land use issues. What is it here that we need to
4 know. Then it gives you -- this is an example
5 again from a substation site, so it's not a
6 transmission line, but it would work essentially
7 the same way.

8 It takes the data on existing land uses
9 and compares, based on the land uses, each of
10 these six substation sites against each other.
11 And then in the case of land use, also looks at
12 future land use, which is an especially important
13 factor as you're looking at areas that are
14 growing.

15 Then on the bottom you can also see the
16 percentage of land use. Within a half mile of
17 each of these substation sites you can see how
18 much of the land is residential, how much is
19 commercial, agricultural. So it gives you a
20 really good snapshot of what you're looking for
21 when you're comparing the two sites.

22 Then on the other side here this sort of
23 inset box just gives you an example of what else
24 this tool can do. It can just map land use for
25 you. So it can look at the project area that

1 you're looking at. Again on the top is current
2 land use. On the bottom is future land use. So
3 it gives you just a good sense of what's going on
4 in your project area.

5 This is another one of the specific
6 pages that you can use. And, again, it tiers off
7 of this menu on the side. We're now on the
8 engineering factors.

9 You can see on this one one of the
10 things that the model does. Again, it's got the
11 introduction in the beginning that explains, you
12 know, what are the engineering issues that we care
13 about, and what things are important. So from an
14 environmentalist point of view you want to
15 understand what the engineers are concerned about.

16 This one lets you see a little bit of
17 how the model can set priorities. And on this one
18 you see there are five factors under
19 constructibility that include, you know, slope and
20 contamination. And for each one of those factors
21 the engineers or the project team can define how
22 important that factor is in making a decision
23 here. And every time you change the importance of
24 a factor you can see then how the ranking of these
25 sites compared to each other changes. So it's a

1 dynamic model in terms of the way you can actually
2 use information.

3 And then this next slide shows the
4 executive summary. What this slide has done is
5 pulls together all the information from all of
6 these issue areas that are listed down the left-
7 hand side, environmental, economics, including a
8 section on costs. And pulls together and ranks
9 basically the substation sites -- again, this is a
10 substation example -- in terms of which one is
11 best.

12 You can see here in the center it has
13 another layer of priority rankings. You can set
14 here at the big picture environmental versus
15 community versus cost. If you want to play with,
16 well, let's say, what happens if we make
17 environmental less important than cost, most
18 important, you can then see what the changes in
19 the way that the different sites are ranked.

20 So that's a little summary of what SCE's
21 done already. What we're planning on doing here,
22 assuming this project is approved for us to
23 proceed, is taking the SCE model and expanding it
24 so it can be used on a statewide basis.

25 The process, and I'll explain a little

1 bit just briefly about where this process is going
2 to go, it's expected it would be hosted by a
3 regulatory agency. Obviously I think either the
4 PUC or the Energy Commission would make the most
5 sense.

6 And the thought is that it even would be
7 hosted on the internet in a publicly available
8 forum. So, to some extent, and this is something
9 we'll decide as we work through it, the public
10 would even have access to this to see sort of how
11 it works and get an education on how these
12 processes are done.

13 The way that we will approach the
14 project as we get started to take the existing
15 tool from SCE is to develop two sets of
16 committees. And this is something we would do
17 over the next six months.

18 The first is a high-level policy
19 advisory committee that would really be giving
20 guidance and research direction. It would be made
21 up with maybe a couple representatives from the
22 utilities, key state and federal agencies, and
23 also community groups. We want to make sure that,
24 you know, groups who have an interest in these
25 projects are also represented.

1 In addition to that group which would
2 meet, you know, only probably a couple times a
3 year, we would have a series of technical advisory
4 committees. And these are the people who are
5 really going to help us get this model populated
6 in an effective way on a statewide basis.

7 We would have, you know, a group of
8 representatives from biology, including probably,
9 you know, Cal Fish and Game, and Fish and Wildlife
10 Service and experts that know where the data is
11 available, how to best use available data, and
12 make it useful in an electronic format that will
13 allow these decisions to be made.

14 PRESIDING MEMBER GEESMAN: Let me jump
15 in, Susan, and --

16 MS. LEE: Sure.

17 PRESIDING MEMBER GEESMAN: -- extend an
18 invitation to my friend, Yvonne Hunter, to comb
19 through your members as to who would be good
20 representatives on either the policy advisory
21 committee or the technical advisory committee.
22 Because I think there's a real opportunity to
23 better mesh with the interests of local
24 governments in both of those committees.

25 MS. LEE: Thank you. Absolutely.

1 That's something. And we have a slide at the very
2 end with some contact information, because this is
3 definitely a group from which we would love to get
4 recommendations on these panels.

5 The kinds of steps that the advisory
6 committees will be doing is first basically be an
7 education so the committee members really
8 understand what the tool does at this point. And
9 then talk through what we would want to change
10 that the model does now. What we would change to
11 make it more functional either on a statewide
12 basis or on a corridor planning basis, based on
13 what we know about available data.

14 We need to have a lot of discussion
15 about weighting. This is always, this is the
16 subjective part of a model. And this is the part
17 that is subjective and controversial. And giving
18 the model enough options in terms of setting
19 weights that you can see, you know, what happens
20 if you weight visual more important than biology.
21 That's the wonderful thing about a tool like this,
22 is that you can make these little changes and then
23 see really what the different results -- what
24 different results you get out of it.

25 There are a couple big benefits we see,

1 and I think these are probably obvious to most of
2 you in the room. A huge benefit in the process of
3 transmission planning. Just being able to compare
4 a range of alternatives in the exact same format
5 using a very comparable set of data.

6 The second point here I think is one of
7 the biggest benefits here, and I'll talk about
8 that just a little more, is the evaluation of
9 alternatives, the understanding of tradeoffs, the
10 comparison, and folks have talked about this
11 earlier today, the importance of educating people
12 about the engineering issues, the infrastructure
13 requirements that we all have, and letting them
14 see the pros and cons of requirements in terms of
15 engineering and cost versus environmental issues.

16 One of the things we also think will
17 help a lot here is when a project goes to a
18 decisionmaker and they're required to make a
19 decision on it, this model gives you a really
20 visual way to demonstrate for a decisionmaker how
21 the environmental document has gotten to the place
22 it got by illustrating the process that was used
23 and documenting really all the factors that went
24 into that consideration.

25 And then ultimately the hope is that

1 this would allow processes to move on quickly. If
2 we can accumulate all the data in one place, that
3 it can really help the process move more
4 efficiently.

5 Communication with stakeholders is a
6 huge issue, as you all know. It's not that hard
7 in this environment for a very active stakeholder
8 group to slow down a transmission project or even
9 to kill it. And to the extent that this tool can
10 be used as an educational tool, both, as I said,
11 to make people understand the importance of
12 infrastructure being located somewhere and being
13 located effectively. But also explaining the
14 balancing process that has to go on in the
15 selection of alternatives and balancing
16 priorities.

17 We're hoping that by making that process
18 much more transparent we could get stakeholder
19 buy-in earlier and more efficiently.

20 We know that a model is not going to
21 make opposition go away. Projects are still going
22 to have opposition. But, again, we're hoping that
23 the objectivity and transparency that you would
24 get from a model like this might reduce that
25 opposition, or at least allow everyone to

1 understand from step one really how the process
2 works, and allow us, as people doing the analysis,
3 to incorporate what the opposition concerns are.

4 The schedule that we have for this
5 project, it is something that we wish we would
6 have available right now. We're just getting
7 ready to start on the Devers-Palo Verde EIR/EIS.
8 But it's going to be a couple years.

9 It's a 30-month schedule. The first
10 step actually isn't shown on here. The Commission
11 here needs to approve the contract, itself. And
12 that's going to happen in June this year, or it's
13 on the agenda in June 2005.

14 The first thing we'll do is establish
15 these advisory committees. And we'll be doing
16 that right away after the contract gets started.
17 And we'll work very quickly the first few months
18 because the real goal that we have is to get a
19 real test of this model done this fall. And
20 that's assuming we get all the data we need and at
21 least take kind of a first shot at some of these
22 waiting priorities and comparison factors.

23 We're looking at possibly using maybe
24 the Imperial Valley study group's transmission
25 project because they're moving on a very fast

1 track and will likely have a proposed project and
2 a range of alternatives that might be really
3 perfect timing for us to use in the model if we
4 get going this fall.

5 And then again the ultimate purpose of
6 this project is to transfer the whole project to
7 whatever agency is determined would host it, and
8 that agency would maintain the data up to date all
9 the time. And that's a huge challenge, in itself,
10 because, you know, general plans are changing all
11 the time and the state is growing. But that's the
12 goal.

13 And this is the part where we would love
14 to get comments. As I said, the first step is
15 going to be to populate these advisory committees.
16 And Kelly Birkinshaw and Linda Spiegel in the PIER
17 program here and my contact information is on here
18 for any of you who have suggestions of people you
19 think would be good for these advisory committee,
20 either at the policy level or at the technical
21 level. We would love to have you either call or
22 email us with names or even if not names, of
23 groups of people that you think could be
24 represented. We would really appreciate that.

25 That's it for me.

1 MR. BARTRIDGE: Very good, thank you,
2 Susan.

3 Next up we're going to have a panel
4 discussion. And if I could ask the people on the
5 panel to take seats here. Duane with BLM, Richard
6 Rayburn from State Parks, are you here? Okay.
7 Yvonne Hunter from the League of California
8 Cities. Don Haines with SDG&E. Chifong Thomas
9 and Jorge Chacon from Southern California Edison.

10 Actually these next two slides refer
11 back to the background paper that we put out. And
12 will frame our panel discussion.

13 Staff feels it's important to answer
14 four fundamental corridor questions in the IEPR
15 cycle. They're here for you to look at in the
16 background paper. The answers to these questions
17 will help us make an informative corridor
18 recommendations to the Commission for inclusion in
19 the strategic plan.

20 So those four questions, what are the
21 corridor needs of transmission system owners;
22 given the corridor needs identified, what are the
23 appropriate priorities assigned to those
24 corridors; what are the major physical and
25 institutional issues and government actions

1 necessary to address those issues; and which local
2 agencies are vital participants in identifying
3 environmental and land use associated with the
4 identified corridors.

5 Buck Jones, I'm sorry, Buck Jones with
6 PG&E will be representing on the panel.

7 So these are our four questions. And,
8 next slide, please. And the proposed 2007
9 corridor identification process would be that we
10 develop a list of corridor needs from transmission
11 owners, agencies and stakeholders as part of the
12 IEPR process.

13 Stakeholders would then identify the
14 issues associated with them, as well as any
15 actions we can use to address those issues. And
16 staff would summarize that input and vet in
17 workshops during the IEPR process.

18 So the panel questions here, do the
19 proposed corridor identification process described
20 in the background paper, and laid out here, meet
21 the needs of stakeholders, state and local agency
22 and public concerns for a state-led transmission
23 planning process. If not, what would you propose.

24 And secondly, how should the
25 collaborative approach recommended in the 2004

1 Energy Report be structured, if there's another
2 way.

3 So, we're looking for your input. And
4 with that I'll just go ahead and, Duane, if you
5 want to start us off. Have some comments?

6 MR. MARTI: I would agree on the first
7 one. I think what I was trying to say is that the
8 federal agencies can't plan in a vacuum. We do
9 need all the other stakeholders to help us.

10 And we have identified corridors down in
11 the California desert. We're trying to do it
12 elsewhere in the state. But we definitely need to
13 make sure our corridors are going to meet those of
14 the utility companies and everyone else.

15 So I think we do need a state-led
16 transmission planning.

17 MR. BARTRIDGE: Yvonne Hunter from the
18 League of California Cities.

19 MS. HUNTER: I'm going to have to take a
20 slightly different approach than just answering
21 that question. And my comments are colored and
22 vastly different than what they would be if SB-
23 1059 had not been introduced. And I was debating
24 whether even to mention it, but Commissioner
25 Geesman commented on it.

1 I'm Yvonne Hunter; I'm a lobbyist with
2 the League of California Cities. And except where
3 in the future they disagree with me, most likely
4 my colleagues from the California State
5 Association of Counties and the Regional Council
6 of Rural Counties probably agree with the general
7 thrust of what I'm about to say.

8 One other comment. I know Southern
9 California Edison is very able to speak for
10 themselves, but I'm sorry, with all due respect,
11 Commissioner Geesman, I take strong exception on
12 behalf of local government and on Edison on your
13 characterization of how they've handled SB-1059.

14 I think everything that George said from
15 Edison's planning process is absolutely on point.
16 And frankly, it describes what I've heard the
17 Edison lobbyists describe as how the process
18 works.

19 We surveyed some of our cities to get
20 some information on how they work at the local
21 level with the utilities, and it's very consistent
22 with what is said. The problem is the heavy
23 handed nature and the drafting, poorly and
24 clumsily drafted provisions of SB-1059 appear to,
25 at least local government, as a sledge hammer, as

1 opposed to a collaborative, let's be reasonable
2 and work this out process.

3 The computer model that Susan described
4 is absolutely fantastic. And I'm not sure exactly
5 who to contact, but please feel free to call me
6 and we can help get technical people at the local
7 level, policy people, because those are the kinds
8 of issues that need to be evaluated for local
9 governments to be comfortable on the thought
10 process that's gone behind designating a corridor.

11 The stakeholders, all of them need to be
12 involved; property owners, as well. You can't
13 simply impose or demand on local governments to
14 put everything on hold or change their plans,
15 their designated land use plans, for a maybe
16 corridor that may or may not be viable. It's
17 simply unrealistic.

18 And that, I think, is the difficulty
19 that the local governments have with how 1059 is
20 written. There needs to be much more upfront work
21 along the lines of what PG&E and SCE discussed,
22 what is evaluated in the PIER program. We're
23 happy to be at the table to participate in those
24 discussions, because all local governments know
25 about the importance of electricity and

1 transmission line.

2 So, the process that's in the staff
3 report really doesn't give us enough detail on
4 what is contemplated and, unfortunately, with the
5 overlay of SB-1059 we're not really sure what's
6 being proposed.

7 So I wish I could be more positive. I
8 can say that I know on behalf of CSAC and the
9 League we offer whatever assistance you need to
10 get the word out to local governments. If any of
11 the utilities find that they can't get their local
12 government folks to participate with them, please
13 call us because each of your utilities has a
14 League and CSAC liaison. We all work very well
15 together and we're happy to help.

16 Thank you.

17 PRESIDING MEMBER GEESMAN: I appreciate
18 your comments. We continue to welcome your input
19 into the drafting process.

20 MS. HUNTER: Good.

21 MR. BARTRIDGE: Thanks, Yvonne. Richard
22 Rayburn, California State Parks.

23 MR. RAYBURN: Thank you. Before I
24 address number one, which will be very brief, I'd
25 just like to mention that the California State

1 Parks system has about 278 units, parks, in
2 California and all ten bioregions. So an effort
3 like this is of great interest to us, in that it's
4 going to have -- enables us to work both at a more
5 general scale with our field people in identifying
6 what is a good method of approaching corridor
7 identification questions, as opposed to
8 decentralized effort where we have a lot of field
9 people working with a lot of energy planning
10 issues, and being handled in a different manner.

11 The one real challenge to us is to, how
12 to get the best information, engage our local
13 field staff in collaborative efforts to require a
14 number of meetings. And they just can't
15 participate on that type of basis from throughout
16 the field.

17 So it becomes a real challenge for me --
18 I should mention I'm the Chief of Natural
19 Resources for State Parks -- as to how to put
20 forward the best information in relationship to
21 corridor identification process and the minimizing
22 the impacts to the State Parks system, both in
23 terms of overall methodology, bring forward some
24 of the critical concerns that we may have.

25 Regarding question one, I've looked

1 through these items. I've given it a thought from
2 a planning standpoint. It makes sense to me.

3 I was a little confused, and maybe
4 somebody could address this, Jim or others, that's
5 to number two. Discuss what are the appropriate
6 priorities assigned to the identified corridors.
7 Can you give me an example of that? Priorities
8 for what, exactly?

9 MR. BARTRIDGE: Well, we would
10 anticipate a number of corridors being looked at.
11 so, at that point we'd have to determine what's
12 needed first, what actually would go in, a
13 recommendation that would go into the strategic
14 plan for the Commissioners to consider.

15 If we had ten, and we have staff to look
16 at three for processing-wise, we need to know how
17 we'd establish the priorities for, you know, the
18 top three.

19 MR. RAYBURN: Okay.

20 MR. BARTRIDGE: And that would be sort
21 of a collaborative approach effort where folks
22 could say, well, gee, we know a line is needed
23 here this year. Let's look at this year and get
24 started on that immediately.

25 MR. RAYBURN: Then we're just addressing

1 question one right now, is that right?

2 MR. BARTRIDGE: And two. Go ahead.

3 MR. RAYBURN: Two? Well, on two, how
4 should a collaborative approach be recommended the
5 report be structured. I think it's excellent that
6 we'd be getting together especially groups that
7 have a common interest like in the environment,
8 which can be land use, as well as the regulatory
9 side.

10 I know the Biodiversity Council, Jim has
11 addressed the Biodiversity Council executive staff
12 on how this would best be worked out.

13 I'm not sure that structure of the
14 Biodiversity Council, which I've been a part of
15 for a number of years, is the way to approach this
16 in the long run. Although I think the results of
17 what happened should be taken to that group as an
18 example of what can be done. We get together to
19 work out problems.

20 But I think there's, you know, there's
21 probably only five or six of the agencies in the
22 Biodiversity Council that you really want to spend
23 some time with. And maybe those agencies, and
24 possibly even the representatives from Cal-EPA and
25 the Resources Agency being a part of that would be

1 a more focused way.

2 I think it's a good idea to keep the
3 Biodiversity Council in mind, but don't use that
4 as the day-to-day avenue towards working with the
5 state agencies interested in the land use and
6 regulatory impacts.

7 I think at some point there -- I've been
8 in a number of meetings where you kind of lumped
9 the natural resource regulatory agencies with the
10 land management agencies, and surprisingly not as
11 much cross-over as you'd expect. So to get
12 productive, I think my primary interest in the
13 land use side of the question, you're going to
14 want to get down, I think, to the meeting with the
15 Bureau of Land Management, Fish and Wildlife
16 Service, State Parks. While we only have 1.5
17 percent of California, being in all the
18 bioregions, a lot of these corridors do conflict
19 with our mission and need to be addressed.

20 I would add to that the National Park
21 Service and Fish and Game as important land
22 management agencies.

23 And again, I need to find a way to
24 engage our district staff at the right times, but
25 we will have an overall presence out of

1 headquarters in the process for continuity
2 purposes.

3 And we're only three or four months away
4 from identifying, through natural resource
5 strategic planning within our department,
6 identifying those really key areas of the State
7 Parks systems that represent the ten bioregions
8 best, and are outstanding on their own. And that
9 will help us in identifying how important -- how
10 much time do we need to spend on one corridor
11 versus another.

12 I think that's all I'm going to say
13 about the questions. Thank you.

14 MR. BARTRIDGE: Thank you.

15 COMMISSIONER BOYD: Thank you, Rick,
16 good to see you again.

17 MR. RAYBURN: Thanks, Jim.

18 COMMISSIONER BOYD: And I would say,
19 based on my term of office at the Resources Agency
20 where Rick and I worked together on issues, I can
21 identify with and appreciate and concur with your
22 recommendations. Appreciate the fact that you're
23 part of the process and that you made the comments
24 that you made and made the recommendations you
25 made.

1 MR. RAYBURN: Thank you.

2 MR. BARTRIDGE: Don Haines.

3 MR. HAINES: My mind is really running
4 in about five million directions right now. I
5 don't know exactly where to start, but I don't
6 know the gentleman next to me, but if he's with
7 the State Parks I just want to commend the State
8 Parks for working with SDG&E on the general plan
9 that you developed for Anza-Borrego. And I think
10 did include a recognition of the transmission line
11 that goes through the state park.

12 Speaking of the State Park, I think of
13 the State Park as like any other agency, it has a
14 mission. And this is a generalization and I've
15 been wanting to make it in public for a long time,
16 so I'll make it.

17 And that is that transmission lines
18 offer a wonderful opportunity for a society to
19 deal with its biggest issues. The State Park has
20 a particular mission which is in direct conflict
21 with the transmission line. And that transmission
22 line is in direct conflict -- its mission is in
23 direct conflict with the local city down the road,
24 et cetera.

25 And so we're faced with conflicting

1 missions and they're all legitimate. And so these
2 are important societal issues that need to be
3 addressed. And I commend the CEC for wanting to
4 address them.

5 So in response to the first question, I
6 think that most planners would recognize that the
7 process that's being offered up by the CEC is a
8 very typical, rather conservative process to
9 identify the general need and work down from the
10 general to the particular.

11 But if you've ever developed any type of
12 a plan at all, you know that the top part is easy
13 and the bottom part is really difficult. And when
14 you get down into the local community, and you
15 know, going from block to block, let alone from
16 county to county, you run into all these
17 conflicting interests. And then, you know,
18 somebody has to make the decision. And it's not
19 going to be popular with some groups. I mean
20 those are all obvious things that any planner
21 would notice.

22 So, you know, I commend the CEC for the
23 general approach that I would take on myself.

24 But, then I warn them that they will hear at the
25 bottom of the process, and I think the fourth --

1 can't remember the fourth one -- which local
2 agencies are vital participants.

3 Or there was one where we run into
4 problems. And I don't remember the woman --
5 Yvonne?

6 MS. HUNTER: Yvonne Hunter.

7 MR. HAINES: Yvonne. I think that, you
8 know, she represents all of the comments that we
9 faced when I talked about to different
10 jurisdictions. And these are legitimate concerns,
11 as well.

12 So as you work down into the local
13 agencies you're going to have problems resolving
14 conflicts.

15 So it's a good process; it's a tried and
16 true traditional process. But it takes a long
17 time. And it may or may not work. Sorry for
18 that.

19 One last thing. About corridor planning
20 from a kind of technical standpoint, if you were
21 to ask my company where would be the perfect
22 corridor in 25 years, because remember there will
23 be no land left in 25 years, we wouldn't be able
24 to tell you that.

25 We might be able to say -- I mean, who

1 knows. There might be some floating generation
2 station out in the Pacific that we would need to
3 bring power into. We have no idea about that sort
4 of thing. We have predictions that maybe go out
5 ten years, you know, for population growth. We do
6 the best that we can.

7 But for long term, I mean we've got to
8 do -- we need the planning to occur right now, and
9 we can't really predict growth. And growth is
10 what drives your transmission needs. So that's
11 even a tough process.

12 Now, I'm trying to get away from the
13 negative and into the positive because I do
14 believe in this, and I'm here because I do believe
15 in it, and I think that we need to keep talking.

16 But you're asking the right questions,
17 and I'm afraid that I can't give you many answers.
18 I'll wait for something, and that's all I have to
19 say at the moment.

20 COMMISSIONER BOYD: You should try
21 sitting up here. We're only dealing with one of
22 the three legs of the energy stool, electricity
23 and transmission line therein. If you want to
24 shift over to the natural gas leg of the stool,
25 there are pipelines --

1 MR. HAINES: I've got lots to say about
2 that, too.

3 (Laughter.)

4 COMMISSIONER BOYD: And you want to go
5 to the third leg, transportation fuel, there are
6 pipelines and storage tank farms, et cetera, et
7 cetera.

8 And as you say, there's no middle of
9 nowhere in California anymore. And your dire
10 prediction about there'll be no land in 25 years
11 just further complicates the issue. So if you'd
12 like to be prematurely gray, why take on all
13 three.

14 MR. HAINES: That's happening fast
15 enough as it is. The grayness, that is.

16 MR. BARTRIDGE: Next Buck Jones with
17 PG&E.

18 MR. JONES: Certainly thank you for
19 having us here today. And I could only reiterate
20 in spades what we just heard.

21 I'd like to relate one or two short
22 examples of my past 30 years of being in this
23 business for PG&E. We set about in the early '80s
24 with Santa Clara County to develop exactly what
25 we're talking about here. An organized county-

1 wide plan that would dedicate and reserve
2 substation sites and transmission link corridors,
3 because as we're all now well aware, Santa Clara
4 County had in their vision an enormous future.
5 And, of course, most of that has, in fact, come to
6 play.

7 We got very far along in the process
8 while over a year spending lots of time in
9 workshops with individual property owners that
10 would, in their mind, like to develop their
11 property for high tech uses, industrial concrete
12 tilt-up, whatever you want to call it, and
13 residential, of course, hospitals, everything that
14 was involved in the plan.

15 The bottomline that came out of that was
16 as we're all in this business quite aware,
17 someone's ox gets gored. Now, when you start to
18 put a reserve substation on a site, a reserved
19 140-foot wide, 200-foot wide, whatever, corridor
20 on the site, you are de facto changing the
21 opportunities to use that property.

22 It was mentioned here earlier about how
23 is this going to be compensated. At that point
24 you don't have an approved plan. You don't have a
25 certified EIR. You don't have a certified

1 document that says this particular land will be
2 used for this purpose. It's a planning tool.

3 I challenge you to find someone willing
4 to volunteer their property for that purpose. It
5 just won't happen. You'll get yourself mired into
6 a never-ending political football about well, put
7 it on the other side of the street.

8 In 30 years of doing this business I've
9 never had anyone ever come to me and say, sir, I
10 volunteer my property for your purposes. It just
11 doesn't happen. That's sort of my first comment.

12 Notwithstanding, we have raised the
13 opportunity to try and move this forward. I think
14 the thing that concerns us the most is that, as
15 many have said, this is a five- to seven-year
16 process as we see it. Frankly, I don't see that
17 as a bad thing.

18 Our planning horizon for growth is
19 directly related to what we hear from the
20 communities. We consult with them on an ongoing
21 basis. We meet with them regularly as they
22 propose their development plans. And beyond that,
23 PG&E, in its service territory, meets with those
24 key developers and property ownership interests,
25 insurance companies, doesn't take much to go out

1 and look at the property ownership map. Looks
2 like Farmer Brown's property.

3 You look at who owns it, it's
4 Metropolitan Life Insurance. Well, why do they
5 own it. They plan on developing. So it may well
6 look like it's two miles away from the freeway,
7 but they already have within their board room,
8 within their planning department, key information
9 that will tell you what their proposals are.

10 So if we start to look at this long-term
11 process we have to get those people into the room,
12 also. That's extremely hard to do because it's a
13 proprietary piece of information that they don't
14 want out in the public, to tell their competitors
15 what they're planning to do and when that's going
16 to happen.

17 So to garner all this information and
18 then come up with a plan, you got to get all these
19 people around the table. I have been, and I will
20 admit, unsuccessful in 30 years figuring out how
21 to do that. It's just almost impossible to get
22 these people to agree, first that there's a need.

23 The education portion of this is long
24 overdue. We got to do that. We got to explain to
25 people how electricity works; how it gets to their

1 front door; and get them engaged in the process at
2 the local level to understand it will come into
3 your community.

4 How many of us have seen communities
5 say, well, I got my substation, I don't need
6 another one. Even though their growth, which
7 they, in fact, are responsible for determining,
8 it's not the utility that determines what gets
9 built there or how they annex or any of the other
10 issues. The community has to take interest in it
11 and say we want to participate and we will
12 participate.

13 I think they're willing to give you
14 information, but they're not willing to go the
15 step and dedicate vacant property for this
16 purpose. I think it's going to be extremely
17 difficult to get them to do that.

18 Five- to seven-year planning horizon is
19 what we work with. We sort of look at our load
20 growth and we look at the general plans. And we
21 see that maybe out five to six to seven years we
22 think that capacity curve and the load curve are
23 going to intersect and we start doing our
24 planning.

25 I don't think it's a bad process, the

1 one we have today. And I caution you that prior
2 to general order 131D, enacted in 1995, we didn't
3 have the requirement to go through the CPCN
4 process at the Commission. It was done at the
5 local level. And I'm sure many of us here at the
6 table could add that there were numerous horror
7 stories trying to get certification, conditional
8 use permits or whatever you want to call them
9 locally, to get these facilities sited.

10 We welcomed 131D because it took the
11 responsibility for 50 kV and above to the
12 Commission. The Commission had to come in and
13 make those hard decisions.

14 The one thing we'd like to ask is that
15 if we move forward on this process, let's look at
16 the five- to seven-year window and ask ourselves
17 are we making it better, or are we going to make
18 it worse by trying to engage a very large
19 information-gathering effort prior to getting a
20 project certified. I caution you I'm afraid
21 that's what's going to happen.

22 Thank you.

23 PRESIDING MEMBER GEESMAN: So what do
24 you think the state should do?

25 MR. JONES: I think the present 131D

1 rule works just fine, if it's kept within the
2 permit streamlining act requirements. I think we
3 need to spend more time transferring the
4 utilities' basic data that they put in the PEA
5 into the Commission's review process at the
6 environmental level. And do that together. Don't
7 do that lock-step, we do it first, hand it off,
8 they do it next.

9 If we can do that together as a utility
10 and the Commission responsible for environmental
11 review, we can save a year right there. That's a
12 gimme, that's a freebie.

13 Next step, once the utility has decided
14 there are certain alternatives that, in fact, meet
15 environmental and engineering and cost
16 considerations, let's not go invent a whole lot
17 more. The more we invent, the more people we
18 engage. And I have yet to see an example where
19 there's additional alternatives proven to be any
20 better than what was submitted by the utility.

21 I'm sorry, it's just my opinion. But
22 that's my experience in the PG&E service
23 territory. So leave it the way it was filed
24 unless there's obviously something wrong, and go
25 ahead and review the environmental process. We

1 know we can just about build anything anywhere;
2 it's not that difficult to come to conclusion on
3 the costs. The environmental issues, do we have
4 anything we can't mitigate? No.

5 There are community value issues that
6 are extremely important. That's one of the things
7 the Commission and the CPUC takes great pains in
8 reviewing. And I think that's one area where we
9 need to come to agreement on, how can we rank the
10 community value issues, when, in fact, the
11 community being served is the one that doesn't
12 want the facility passing through their city
13 limits. That's something we can work with the
14 community on. And I think PG&E feels that it
15 works pretty well at the local level.

16 Again, somebody's not going to be happy
17 with it, but remember this process isn't meant to
18 make everybody happy. It's meant to make the best
19 environmental decision for the long-term benefits
20 of the communities that we're serving. And that's
21 going to hurt somebody; somebody's going to have
22 to give something up.

23 So just stick with the current program.
24 Stick with the current 131D order and enforce that
25 13-month timeframe that we're supposed to turn

1 these things around. Work with the utility at the
2 same time so the data doesn't have to be
3 duplicated. I think we can cut a year out of the
4 process right then and there.

5 That's one offer, one opportunity.

6 PRESIDING MEMBER GEESMAN: What's your
7 experience with that 13-month timeframe?

8 MR. JONES: Is Ms. Lee here? Certainly,
9 you know, the smaller projects, the ones that are
10 out in the Geysers up in Lake County where you've
11 got a short connection to make, you can do those.
12 We can get those approved seven, eight, nine
13 months.

14 The big ones, the ones we're talking
15 about that we're concerned about here, double that
16 timeframe, maybe more; 24 months, 26 months.
17 Double, anyway.

18 PRESIDING MEMBER GEESMAN: Yvonne.

19 MR. JONES: And I'm not saying that the
20 review that's done is overboard or unnecessary.
21 It's just that if you start to expand it once we
22 file our alternatives, and we put two or three or
23 four into the mix, and you start getting four or
24 five or six added to it because of public input
25 that says, well, what did you look at over there

1 and what did you look at over there. Then the
2 thing balloons. Then it really does go 24 months,
3 20, 24 months, something like that. And then
4 we've lost another year, so.

5 It's very difficult for the utility to
6 plan this five- or seven-year horizon if that
7 starts to happen. We start doing things like
8 buying General Electric combustion turbines to
9 stick in places in and along the way to keep the
10 voltage support up. Poor planning, but those are
11 the kind of options we end up with. And that's
12 not good for anybody.

13 PRESIDING MEMBER GEESMAN: Yvonne.

14 MS. HUNTER: Thank you very much. I'd
15 just like to make one observation. I think in all
16 of these discussions we need to make a distinction
17 between what, and I may be wrong, sounds like
18 route planning, permitting, processing and
19 corridor planning, which in a, what is it, 1989
20 CEC document, described it as three to five miles
21 wide.

22 There is nothing in SB-1059, and that's
23 one of the questions that gets peoples attention
24 at the local level and at the property-owner
25 level.

1 If the Commission or the utility or the
2 ISO or anyone says we know for sure, we need to go
3 from here to here. Now we're going to work with
4 the local governments and the property owners to
5 figure out what is the best route, we already know
6 the PUC has the authority to give the utility
7 eminent domain to get the property and go. And
8 that's a process that the local governments and I
9 think property owners are familiar with and are
10 comfortable with.

11 It's the uncertainty of this three- to
12 five-mile swath. And when I talked about the
13 difficulties in drafting 1059, I mean in the
14 legislative process, the difficulty is always does
15 the language in the bill reflect what those that
16 are conceiving it have in their head for intent.
17 And that's one of the arts of drafting language.

18 But, I mean, you know, you have somebody
19 with a Magic Marker going like this. And you end
20 up getting everybody's attention in a not very
21 positive way at the local level if that's what
22 they think is going to happen.

23 So we need to distinguish between
24 corridor planning and routes.

25 MR. JONES: That's an excellent point.

1 I'm assuming, maybe that's a bad assumption, that
2 what we're talking about here is large-scale
3 transmission routing between generation resources
4 and, you know, existing substation delivery at the
5 regional level.

6 If you're talking about using this as a
7 process at the local level for what we in our
8 parlance call an area substation, a three-bank
9 substation to serve a community, we got to come to
10 agreement on that. That should not be included as
11 a part of this.

12 We see corridor planning on the large
13 state scale basis. I use a number, and correct
14 me, in your service territory something like 50
15 miles or 100 miles, or something of that. Not the
16 10-, 12-mile job that you have to do off the
17 existing system into an area that is now
18 burgeoning development-wise.

19 We got to separate those two. They
20 can't be the same, they can't be the same process.

21 PRESIDING MEMBER GEESMAN: I agree with
22 that. Somebody asked our staff in one of the
23 meetings in the Legislature, well, how many of
24 these do you envision having. The answer was four
25 or five.

1 So I think a lot of us are talking past
2 each other. But I certainly agree with the point
3 both you and Yvonne made, that we do need to bring
4 greater clarity to some of these planning
5 concepts.

6 MR. BARTRIDGE: Jorge Chacon, would you
7 like to go ahead now.

8 MR. CHACON: I think for the most part
9 for the items listed, I think they're good. I
10 think Edison shares some of the same concerns that
11 have been discussed, and I think our comments to
12 the Senate Bill goes to that extent, to identify
13 that.

14 I think it's also true that for load
15 growth, you know, we do have our ten-year load
16 growth horizon for which we can plan facilities.
17 And although it's not a perfect process because
18 the load growth always changes, for the most part
19 the changes aren't substantially different that
20 would drive a different facility or a different
21 corridor.

22 It's rather the unknowns, you know, the
23 renewables, where the generation's going to come.
24 We're no long vertical integrated utilities. So,
25 you know, not knowing where the resource is going

1 to be at, sort of does provide an unknown feature
2 that makes it a little difficult to, with more
3 precision, say okay I need a line from point A to
4 point B.

5 We know from the renewable resource
6 report that was filed with the Legislature where,
7 for the most part, the renewable resources are at.
8 But I think in other proceedings San Diego's
9 comments have been that while that report is out
10 there, their response to the RPS was not tracking
11 with what was out there. So it is somewhat
12 problematic if the developers, themselves, are not
13 engaged in the process early on so that you can
14 articulate with more clarity what the corridor
15 ought to look like. I think that goes to question
16 number one.

17 As far as question number two, how
18 should the collaborative approach recommend the
19 report to be structured, I don't know that I have
20 a good comment for that. I think there needs to
21 be a lot of involvement and a lot of participation
22 to try and satisfy everybody's requirements. And
23 it's a long list of everybody.

24 So, you know, I just don't know how. I
25 don't have a vision how the report's going to look

1 like.

2 PRESIDING MEMBER GEESMAN: Let me ask
3 you. If land is finite and the state's interests
4 seem to be dominated by a desire to develop a
5 particular level of renewable resources over some
6 period of time, if we know where those resources
7 are in general, if our ability to calibrate time
8 or our crystal ball is at least 10 or 20 percent
9 worse than yours, and if we can only think in
10 rough increments four or five major transmission
11 corridors in the state and some planning horizon,
12 and if tough decisions need to be made, the state
13 is convinced that the best way to do that is have
14 political appointees and some commission somewhere
15 appointed by the Governor, being the one stuck
16 with making those tough decisions, is there some
17 better way to do this?

18 I mean it would seem to me you'd want
19 state government engaged sufficiently in advance
20 to take some of the heat out of these decisions
21 that will invariably be tough and controversial
22 when you get to a final permit.

23 But isn't there a way to shift some of
24 the larger debate into a planning forum?

25 MR. CHACON: Well, I think for the most

1 part what you end up getting is identification of
2 a corridor that would suffice. It may not be the
3 optimum location, but it would, you know, we can
4 make it work.

5 PRESIDING MEMBER GEESMAN: So you come
6 back in a couple of years --

7 MR. CHACON: Right.

8 PRESIDING MEMBER GEESMAN: -- and
9 improve upon it.

10 MR. CHACON: Well, I think the issue is
11 the corridor, itself, we can make work. It's, you
12 know, beyond, say take Tehachapi for example,
13 where we know in our CPCN where substation one
14 ought to be located. It is beyond that substation
15 to get out to the renewable resource where it's
16 rather nebulous. And there's a lot of unknowns.

17 The corridor, itself, I mean now we've
18 filed the application we're finding that we have
19 to, if you will, reroute sections of it because
20 new housing developments have occurred that
21 weren't on the books when we first started.

22 So we're working with the local
23 jurisdictions to accommodate the needs there. And
24 we do what's necessary to try and work with
25 everybody involved and come up with a better plan

1 or better alternative that suffices everybody's
2 desires.

3 So that, in and of itself, requires us
4 to go back and do a little bit more work, and it
5 delays the process and, you know, that's why you
6 get to this 24-month extended window as far as the
7 permitting process is concerned.

8 But for the most part, assuming that the
9 development wasn't there and we were to construct
10 the corridor and the line in its place, even
11 though it may not be the optimum in the end
12 because the renewable resource was a little bit
13 further away, I don't believe that that major
14 piece of line would be that far off in terms of
15 making it work.

16 It is the details, when you get down
17 into the weeds and try to figure out how it is
18 that you're going to integrate all this renewable
19 into this one location that is sort of rather
20 nebulous.

21 PRESIDING MEMBER GEESMAN: Yeah, Yvonne.

22 MS. HUNTER: Notwithstanding all of the
23 venting that I did previously and concern about
24 rolling over local government, I want to make it
25 clear we understand and appreciate and support the

1 need for good long-range planning. And I mean the
2 health and welfare of the state depends on a
3 stable and reliable electricity supply.

4 And if, indeed, what is being
5 contemplated are four or five corridors, or the
6 need in the future, I think a robust, upfront
7 planning and evaluation process similar to what
8 we've heard here, with the PIER process,
9 engagement of all local governments and property
10 owners, so that the farm that's owned by the
11 insurance company, they have a right to know
12 what's going on because they have plans, the local
13 -- we have housing, building needs, affordable
14 housing needs, all of that.

15 But, if indeed, after all the best
16 evaluation and input the state can put together,
17 and if in -- let's just assume it's 100 percent
18 excellent upfront planning with stakeholder
19 involvement. And you're basing your corridor
20 decision on the best available information that
21 you have.

22 And the corridor -- I mean 1000 feet,
23 whatever, a mile, three miles, if indeed the state
24 truly believes that that is where they need to
25 have some eventually transmission lines go, then

1 the state should consider some sort of easement or
2 process for consideration, financial consideration
3 for the property owner that you want to hold it
4 for future use.

5 And that if the local government decides
6 for whatever reason, or the property owner, wants
7 to proceed with a development that would be
8 inconsistent with that future use, public debate,
9 public discussion, and perhaps maybe that project
10 or that individual development is three years
11 after this corridor was designated, the Commission
12 might want to go back and reassess. Do we really
13 think we still need it. Or is it going to be over
14 in this location instead.

15 That kind of deliberative give-and-take
16 process where there is some financial
17 consideration given to the property owner for the
18 uncertainty that they would have on what they can
19 do with their property.

20 I'm not an attorney, and by no means do
21 I -- am I anywhere close to an expert on takings
22 issues, but I have been told by a number of folks
23 that while this may or may not actually be a
24 taking, if we take the 1059 model and -- SB-1059
25 model, local governments have to amend their

1 general plan, and I won't even get into those
2 problems.

3 Maybe this won't be a taking. But we
4 will get stuck defending it. And that's not going
5 to be a good use of resources.

6 So, I think there's certainly room for
7 some creative thought that may get the state 80,
8 85, 90 percent of where you want to go without
9 rolling over everybody. And we're happy to engage
10 in those discussions.

11 MR. BARTRIDGE: Don, go ahead.

12 MR. HAINES: I'd like to support both
13 those prior testimonies. There's a couple of
14 points that they made that I think are really
15 critical.

16 One, I think that a collaborative
17 approach is the only approach. I don't think you
18 should even be considering anything else.

19 But a collaborative approach has to end
20 in some result. And whatever that result is
21 somebody is going to have to make the tough
22 decisions that you're suggesting.

23 And I think that role is probably best
24 with the state. They probably have the easiest
25 time of making that decision.

1 And I think that as a utility I agree
2 that we can probably work with four or five
3 corridors. You know, it's not ideal. There's
4 going to be some expense in them being too far
5 from where they really should be, but, you know,
6 that might ultimately be the solution for 20 years
7 from now. And the only solution. And so it does
8 need to be done now.

9 The only cautionary part of this, I
10 think, is that however, whatever the result is,
11 the body that makes these tough decisions has to
12 continue to make tough decisions. And I think
13 that, I wanted to say something, I think there is
14 a lesson in 131D. 131D really really was welcomed
15 by the utilities, and I think that it works very
16 well.

17 However, I've seen in the last five
18 years the process has slowed down, and I think
19 that comes from the desire to be inclusive and
20 recognize everybody, but the collaborative
21 approach, I thought, took place before 131D, and
22 now the tough decisions need to be made.

23 And so when something -- and this is
24 where the fights will all occur. When you make
25 that decision, if you're going to be absolutely

1 hearing every single person's voice and make your
2 decision based on two years of hearings and two
3 years of planning, then 131D is no longer working
4 as it was envisioned.

5 So, I think that that's a cautionary
6 tale about whatever comes of this type of corridor
7 planning. You have to have a group that can
8 really make tough decisions and know that their
9 role is no longer to be listening to everyone.
10 The process took care of that.

11 MR. BARTRIDGE: Are there any other
12 comments? Anyone in the crowd would like to make
13 a comment, please come up to the podium. No.
14 Anyone on the phone? No.

15 Okay, well, that wraps up the first part
16 of our workshop today. I'd like to thank all of
17 the panel participants for your input.

18 (Whereupon, at 11:58 a.m., the workshop
19 was adjourned, to reconvene at 1:00
20 p.m., this same day.)

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1 AFTERNOON SESSION

2 1:08 p.m.

3 MS. GRAU: Okay, my name is Judy Grau;
4 I'm with CEC Staff. And I'll be discussing some
5 2005 IEPR strategic transmission planning
6 activities we're working on.

7 Second slide is just an overview of what
8 I'm going to talk about. I'll skip that.

9 Okay. In August 2003 staff published a
10 report entitled, upgrading California's electric
11 transmission system, issues and actions. And the
12 IEPR Committee then held a workshop on that staff
13 report.

14 The staff report, along with input
15 received at and after the Committee workshop, as
16 well as all the other staff products and input
17 from utilities, government agencies and
18 stakeholders during the IEPR process, were
19 considered by the Committee in the formulation of
20 the Commission's first Integrated Energy Policy
21 Report.

22 Both the staff report and the 2003
23 Energy Report agreed that there was a need for
24 improvement in the following areas: First,
25 there's a need to improve the analytical

1 methodologies for evaluating the costs and
2 benefits of transmission projects.

3 There's also a need to evaluate the
4 impact and value of the low probability, but high
5 impact event, and make that information available
6 to decisionmakers.

7 And third, there's a need to compare the
8 costs and benefits of transmission projects
9 against nontransmission alternatives in the
10 planning process, rather than waiting until the
11 permitting process.

12 Similarly, in July 2004 the staff
13 published a sequel transmission report entitled,
14 upgrading California's electric transmission
15 system, issues and actions for 2004 and beyond.

16 Again, the IEPR Committee held a
17 workshop on the staff report, and then considered
18 the staff report, as well as input from utilities,
19 government agencies and interested stakeholders to
20 create the 2004 Energy Report update.

21 Again, the staff report and the 2004
22 update were in agreement on their major
23 recommendations. The first major recommendation
24 is that the state needs to initiate a
25 comprehensive statewide transmission planning

1 process that does the following:

2 First, assesses the statewide need for
3 reliability and economic transmission projects, as
4 well as projects that support the renewable
5 portfolio standard implementation.

6 Second, that approves beneficial
7 transmission investments that can move into
8 permitting. Third, that examines corridor needs.
9 And, fourth, examines alternatives early in the
10 planning phase.

11 Next slide. The other recommendation,
12 major recommendation, arriving from both the 2004
13 staff report and the 2004 Energy Report update is
14 that there's a need to improve the transmission
15 cost/benefit assessment to accomplish the
16 following:

17 Capture the long life of transmission
18 assets.

19 Two, capture strategic benefits such as
20 insurance against contingencies during abnormal
21 system conditions; price stability and the
22 mitigation of market power; the potential for
23 increased reserve resource sharing; environmental
24 benefits; and achievement of state policy
25 objectives such as development of renewable

1 resources.

2 And third, use an appropriate discount
3 rate that reflects the public good nature of
4 transmission.

5 Just as the 2004 Energy Report
6 proceeding was wrapping up, Senate Bill 1565 was
7 enacted. It added section 25324 to the Public
8 Resources Code requiring the Energy Commission to
9 adopt a strategic plan for the state's electric
10 transmission grid in consultation with the Public
11 Utilities Commission, the California Independent
12 System Operator, transmission owners, users and
13 consumers.

14 The legislation requires the strategic
15 plan to be included in the Energy Report to be
16 adopted this November 1st.

17 And so this year the staff will be
18 producing a transmission staff report that not
19 only provides a portion of the record used to
20 develop the 2005 Energy Report, but that also
21 provides a foundation for the Commission to create
22 a strategic transmission plan due at the same
23 time.

24 And as Commissioner Geesman mentioned in
25 the opening remarks we don't know for sure what

1 that plan will be, but we are proposing a staff
2 report that we believe will provide, again, the
3 foundation for what the Committee and Commission
4 eventually decide that plan should look like.

5 And so at this point staff envisions its
6 staff report to cover the following topics:
7 First, a chapter on the status of California's
8 existing transmission system that would address
9 items such as local reliability concerns,
10 congestion concerns, and the ability to connect
11 renewable resources.

12 Second, a chapter on the status of
13 California's existing transmission planning and
14 permitting process which I will discuss more in a
15 moment on another slide.

16 Third, a chapter which assesses near and
17 longer term transmission projects and paths, which
18 I will also discuss more on another slide.

19 Four, a chapter on some of the major
20 transmission issues facing renewables development.
21 This chapter will draw from the results of IEPR
22 workshops on February 3rd and May 10th on
23 operational issues associated with renewables
24 integration. The April 11th workshop on
25 geothermal issues. The May 9th workshop on

1 renewable resource potential in California and
2 interstate renewable resources, and related Public
3 Interest Energy Research work.

4 And fifth, a chapter on the
5 identification of corridor needs for long-term
6 transmission projects and paths which we discussed
7 this morning.

8 And now a little more detail on the
9 content of the proposed chapter on the status of
10 California's existing transmission planning and
11 permitting processes.

12 We plan to address items such as the
13 following: an analysis of Southern California
14 Edison's Devers-Palo Verde 2 and Tehachapi
15 projects vis-a-vis the 2003 and 2004 Energy Report
16 recommendations.

17 Southern California congestion issues.
18 The quantification of reliability operational
19 benefits from so-called economic transmission
20 projects. And evaluation criteria for
21 transmission and its alternatives.

22 And on our chapter on the assessment of
23 near and longer term transmission projects and
24 paths, there are four problem areas that staff
25 will be focusing on as noted here, the San Diego-

1 Imperial Valley area; southern California in
2 general; the Tehachapi area; and the San Francisco
3 Bay Area/northern California.

4 The primary data sources we're using to
5 evaluate these areas includes the resource
6 adequacy filings that are made by all the load-
7 serving entities; the monthly AB-970 filings that
8 the IOUs make to the PUC; the joint energy agency
9 watch list that is updated periodically; and
10 relevant Cal-ISO/Western Electricity Coordinating
11 Council and Federal Energy Regulatory Commission
12 documents.

13 Next slide. The staff has retained
14 three consultants to look at the issues noted on
15 this slide. Those consultants are here today and
16 will provide updates on their work.

17 First, we have Joe Eto of the Consortium
18 for Electric Reliability Technology Solutions,
19 CERTS, who will present the results of his review
20 of the Cal-ISO's economic evaluation methodology
21 for the Devers-Palo Verde 2 project; and his
22 review of Southern California Edison's FERC and
23 CPUC Antelope transmission project filings.

24 Then we have Peter Mackin of Navigant
25 who will present his work in progress on southern

1 California congestion issues, and the
2 quantification of operational benefits of economic
3 projects.

4 And the third speaker will be Eric
5 Toolson of Pinnacle Consulting who will report on
6 his work in progress on the development of
7 evaluation criteria for transmission and its
8 alternatives.

9 Next slide. And so with respect to next
10 steps we're expecting to publish our transmission
11 staff report on July 14th. That report will
12 include as many of the final results from our
13 contractors as are available in time to meet our
14 publishing deadline.

15 And we've tentatively scheduled a
16 Committee workshop on the staff report for
17 Thursday, July 28th. That workshop will also
18 provide the opportunity for our consultants to
19 present the final results of their work.

20 So if you notice on the agenda for
21 today's workshop we called it corridors and
22 strategic plan update number 1. So the one on
23 July 28th will cover not only our staff report,
24 but will also be considered update number 2
25 because we will have some new results that are not

1 available today to discuss at that workshop.

2 And so with that I will turn it over to
3 Joe Eto.

4 MR. ETO: Thank you, Judy. Good
5 afternoon, Commissioners, staff, workshop
6 participants. My name is Joe Eto; I'm a scientist
7 at the Lawrence Berkeley National Laboratory. My
8 work there primarily involves management of the
9 program office for the Consortium for Electric
10 Reliability Technology Solutions.

11 CERTS, as we refer to it affectionately,
12 is an R&D consortium devoted to public interest
13 electricity reliability R&D questions that have
14 arisen as a result of the transition to
15 competitive markets.

16 For the last several years we've been
17 supporting the PIER energy systems integration
18 program in a variety of R&D projects, among them
19 transmission planning. And that's from the basis
20 from which some of this work derives.

21 A year ago we were tasked to conduct a
22 series of reports that were used in prior
23 generations of the IEPR, and that will be the
24 basis for my remarks today.

25 Specifically with respect today we've

1 been asked to speak to two, and I'll make two
2 separate presentations. The first is to look at
3 the evaluation methodology that was used by the
4 California ISO in reviewing the Palo Verde-Devers
5 line number 2 vis-a-vis some of the
6 recommendations we had made last year regarding
7 assessing the strategic benefits of transmission.

8 After that I'll make a very short set of
9 remarks about a much smaller scale review which we
10 were asked to compare filings made by Southern
11 California Edison on the Antelope transmission
12 projects with respect to the consistency and our
13 observations about the filings that have been made
14 both with the PUC as well as with the FERC.

15 Next slide. So, the background for this
16 initial bit of work is that we have conducted
17 three studies previously. And let me just
18 summarize the outcome of those studies.

19 The first study, planning for
20 (inaudible) transmission grid, future transmission
21 grid, highlighted the fact that there are many
22 historic projects that we've built for
23 transmission in California that have had
24 significant economic and reliability benefits for
25 the state which were not originally considered in

1 the original conception or justification for those
2 projects.

3 The second project, California
4 electricity generation and transmission
5 interconnection needs under alternative scenarios,
6 was a 20-year-ahead look at the California energy
7 future, looking at very reasonable projections for
8 efficiency, for renewables for instate generation,
9 and concluded that there would be a need for
10 additional transmission as an integral element of
11 California's energy future.

12 Finally, we looked at specifically
13 taking some of the findings from the very first
14 report; made a number of suggestions reviewing
15 specifically the California ISO team methodology
16 for ways that that might be enhanced to begin to
17 capture some of the strategic benefits that we'd
18 identified earlier as part of a planning process
19 going forward looking at future transmission
20 projects.

21 And it is that final report that is the
22 basis for the evaluation I'll be presenting this
23 afternoon, which is to take this Palo Verde-Devers
24 2 filing, and then look at this updated team
25 methodology application and again review it from

1 the standpoint of those strategic benefits that
2 we'd assessed and identified earlier.

3 Next slide, please. Let me refresh you
4 on what we found in our report, which were that
5 there were a number of strategic benefits or
6 values associated with transmission that are not
7 currently captured in a direct fashion in the
8 existing planning transmission planning
9 methodologies.

10 They are being addressed at different
11 degrees and we encourage more work along this.
12 Some of them are being addressed to varying
13 degrees and I'll point that out in the context of
14 this review of this specific application of the
15 methodology.

16 The first has to do with price stability
17 and decreased market power for existing
18 generators. Essentially transmission gives you
19 access to a larger market, decreasing the market
20 power of the generators within the former more
21 narrowly constrained market.

22 Increased potential for reserve sharing
23 and firm capacity purchases. In particular,
24 insurance against contingencies against abnormal
25 system conditions. And this really is a

1 reliability benefit of having access to resources
2 that you would not otherwise have access to,
3 through the availability of this transmission
4 line.

5 I think there are also environmental
6 benefits that need to be taken careful account of.
7 They can go both ways, that's why the accounting
8 is important.

9 And I think in addition, looking,
10 stepping back from electricity alone there are
11 some larger infrastructure questions that as a
12 state are appropriate to address in these types of
13 planning, with regard to the interaction between
14 natural gas and our electricity infrastructures.

15 So, very quickly, we took the California
16 ISO's board report prepared by the department of
17 market analysis and looking at the PV-D-2. We
18 held it up against the strategic benefits we had
19 identified in our earlier evaluation. And we
20 attempted to sort of go down the list and see to
21 what extent some of those benefits that we'd
22 identified are being captured currently by the
23 existing evaluation method.

24 One of the specific recommendations that
25 came out of our earlier report was a

1 recommendation to use a social rate of discount,
2 looking at benefits when considered from a
3 societal perspective. And so we've actually made
4 an effort to try to apply that in the setting of
5 the numerical results that were presented in the
6 CAISO report.

7 Very briefly, I think many of you folks
8 know all this information already, Palo Verde-
9 Devers 2 is to build a 200-mile, 500 kV
10 transmission line, essentially a second line to
11 bring power from Palo Verde to the Los Angeles
12 area. The anticipated online date would be 2009.
13 Capital costs about \$600 million. Idea to be to
14 import a large amount of gas-fired generation
15 that's being built in the Palo Verde area.

16 The team methodology which CAISO has put
17 together and used to evaluate Palo Verde-Devers 2
18 has a number of elements to it. I think the most
19 basic element that everyone's familiar with is the
20 issue of energy cost savings. The idea of the
21 differential in price between production cost by
22 serving load with generation from that remote
23 location versus serving it from other sources.

24 Operational benefits are also
25 considered. The primary one that I think is

1 spoken to in the CAISO evaluation is the
2 reliability benefit of having a second line from
3 the Palo Verde area to bring power to the
4 California market.

5 Also the issue of capacity benefit and
6 the costs of capacity are compared between Arizona
7 and California. Loss savings are addressed.
8 Engineers will quibble with the adequacy of using
9 DC power flows to do that.

10 And then finally there is an offline
11 calculation of NOx reduction due to construction
12 of the line.

13 In the CAISO evaluation I think they do
14 a good job of trying to begin to identify some of
15 the different perspectives from which you would
16 begin to evaluate costs and benefits, starting
17 with the introduction of a societal perspective
18 that looks at the entirety of WECC without
19 distinctions among consumers, producers and
20 transmission owners.

21 There's a modified version of that
22 societal test that's included there, which in the
23 cases in where they look at the opportunities
24 for -- and one of the unique things about the
25 CAISO methodology is there's an attempt to begin

1 to look at producer markups as a way of reflecting
2 market behavior. It's the very beginning stages
3 of development, but by excluding those essential
4 rent transfers, we come to this modified societal
5 calculation.

6 In addition, of course, there are like
7 the traditional ratepayer perspectives. Notably
8 there are two of them. One based entirely on the
9 LMP approach; the other based on an LMP and
10 contract path approach, which sort of respects
11 existing contractual agreements for transmission.

12 Importantly for our analysis later on
13 these are all evaluated using a single discount
14 rate. And that's what it will comment about, the
15 appropriateness in the context of the difference
16 between looking at a ratepayer perspective or a
17 ratemaking perspective versus a societal
18 perspective.

19 Very briefly, these come directly from
20 the report. They do a lot of scenario analysis, a
21 lot of multiple scenarios; 66 cases in all. So a
22 huge range of benefits or of impacts are estimated
23 and valued at these different perspectives. An
24 expected value is chosen for each one of them.
25 They look at two single years.

1 Turning to the benefit/cost ratios they
2 find that using this discount rate to levelize
3 these -- a common discount rate to levelize all
4 these benefits, that the benefit/cost ratios are
5 all greater than one, indicating that the project
6 would be cost effective under the analysis that
7 they've conducted.

8 So that's what you can read from the
9 report. What we've tried to do now is compare
10 what has been done with the report with some of
11 the recommendations we've made, we've done
12 strategic value.

13 And in particular we lined up here the
14 five areas of strategic benefits: price stability
15 and addressing market power; potential for
16 increased reserve sharing and capacity purchases;
17 insurance against contingencies and abnormal
18 system conditions; environmental benefits; as well
19 as construction of additional infrastructure.

20 Then we line up both the original
21 California ISO presentation and the team
22 methodology as reflected in presentations that
23 they had made approximately last April with this
24 most recent report in which they've updated and
25 expanded their methodology to some extent to

1 prepare this analysis of Palo Verde-Devers 2.

2 And what we see is that, you know, there
3 are efforts to begin to address this market.
4 Power issue, as I've already indicated. There is
5 an effort now to include looking more at this
6 reserve sharing question. I think the basis, and
7 we'll speak to this question of the insurance
8 value, is addressed both in the original report,
9 as well as in the more expanded update through the
10 use of the scenario analysis.

11 We have additional ongoing work for PIER
12 in which we're going to try looking at this
13 scenario more from an insurance premium
14 perspective, which we think is another way of
15 capturing some of the value of that type of
16 scenario analysis.

17 There's an effort to look at nitrous
18 oxide -- nitrogen oxide emission methods, as well,
19 that was not present in the earlier study.

20 So there has been movement in the
21 direction of trying to capture some of these
22 strategic benefits that we had recommended
23 earlier. We think that's very good progress.

24 In terms of recommendations going
25 forward, we think that again the looking at the

1 single-year snapshots as opposed to a time series
2 of individual, of connected years, understates
3 some of the interactions between the capacity
4 value estimation and the transmission generation -
5 - transmission and generation expansion question.

6 We think again using expected values
7 when you calculate this large distribution from
8 these scenarios is the tip of the iceberg in
9 trying to capture this insurance value. Yes, it's
10 good from a scenario perspective, to look at some
11 of these extreme scenarios, but I think the next
12 step is to begin to take advantage of that
13 diversity of outcomes and start trying to think
14 about how you would value them from an insurance
15 perspective in terms of what it is you're trying
16 to protect yourself against, and what is that
17 worth to you.

18 We think that there are additional
19 environmental benefits to be considered in these
20 types of evaluations. And we think that, again,
21 looking at the infrastructure investments, needs
22 to be considered from a holistic perspective that
23 also looks at some of the gas infrastructure
24 issues, as well.

25 What I want to turn to next is a

1 specific area of recommendation that we had made
2 which was that when you look at the societal
3 perspective and you think about transmission as a
4 public good, it is appropriate to begin looking at
5 using a societal discount rate to look at the
6 value from a societal perspective.

7 And so, again, our comment and
8 observation in looking at what the ISO has done is
9 they've used a common discount rate, the weighted
10 average cost of capital, to value all of the four
11 different cost/benefit perspectives that they
12 present.

13 We would recommend -- or we would
14 observe, while that is entirely appropriate from a
15 ratemaking standpoint, when you're actually trying
16 to do a societal cost/benefit analysis, it would
17 be more appropriate to use a societal discount
18 rate.

19 The ISO acknowledges this directly in
20 their report and has a footnote indicating that
21 had a lower discount rate been used to represent
22 the societal perspective the benefits would
23 essentially double from the calculation that they
24 present.

25 So let me show you what, in effect, that

1 might look like. This is taken largely from the
2 report, itself. Excuse me, I'm back one slide,
3 please. Okay, can we go back one slide? There's
4 a table that you seem to be missing. There we go,
5 thank you.

6 So these are all from the report. But
7 this is what we've done here, is to take a social
8 discount of 5 percent. And what you see, the
9 effect is dramatically increase the energy
10 benefits and increase the benefit/cost ratio,
11 holding everything else fixed. And we think that
12 is appropriate from the standpoint of looking at
13 these kinds of costs from a societal perspective.
14 And that's a direction that we would encourage in
15 future applications of a societal cost/benefit
16 perspective.

17 So, in summary, you know, our review
18 indicates that, you know, as presented the
19 benefit/cost ratios are all greater than one, and
20 they're all -- all the perspectives considered, a
21 number of the strategic values that we've
22 identified are starting, and the beginnings of
23 that are beginning to show up in this more
24 revised. We think there are additional strategic
25 benefits and values that should be captured going

1 forward, and we've made some suggestions for how
2 that might be accomplished.

3 One particular area to focus on is again
4 the social discount rate when evaluating societal
5 perspective.

6 That concludes this first presentation.
7 What I think I'll do is I'll jump straight to the
8 second presentation and then take questions at
9 that point. So, Judy, can you switch me over?
10 Thank you.

11 This second presentation is of a
12 slightly different flavor, in that really it's a
13 very modest effort here. Not again to look at
14 economic methodologies, because we were not asked
15 to -- the economic methodologies are not presented
16 here. These are applications that Edison has made
17 both to FERC, looking to FERC for cost recovery of
18 guarantees in advance of some of the resources
19 that would be developing that would normally
20 justify those types of upgrades. And also
21 applications to the CPUC for the CPCN, again in
22 advance of the resources that historically would
23 be further along when these applications would
24 come in. So these are somewhat unprecedented in
25 terms of the type of applications that they

1 represent.

2 We've been asked to essentially line the
3 two applications up, or two sets of applications
4 up in the case of the PUC there's two
5 applications, and just make some, you know,
6 observe to what extent they're consistent or
7 inconsistent with one another. And offer our
8 observational comments about them. So this is
9 going to be a very brief set of remarks on that
10 topic.

11 Briefly, the proponent of the
12 application, Southern California Edison, objective
13 is to contribute to the state's renewable energy
14 resource goal of interconnecting the approximately
15 4000 megawatts of renewable generation that's been
16 identified in the Tehachapi area.

17 The first elements is a three-segment
18 project. I'll show you some diagrams of what's
19 being proposed specifically. Together those
20 projects are intended to bring an initial 700
21 megawatts of power onto the system.

22 The timing is such that the first one's
23 supposed to be in service by 2006 to bring about
24 200 megawatts online.

25 To summarize, as a result of PUC

1 decision 04-06-010 Edison was ordered to make
2 filings both with FERC for cost recovery, as well
3 as with the PUC for the CPCNs for these projects.

4 And so, again these are somewhat unusual
5 in that they're being filed in advance of having
6 interconnection agreements in place for these
7 resources. And, in particular, these are trying
8 to address, you know, what has appeared, you know,
9 over and over again as one of the key financial
10 bottlenecks of transmission expansion is the issue
11 of cost recovery.

12 And specifically the FERC application
13 and the PUC application to support it really are
14 about trying to insure from Edison's standpoint
15 that in advancing the state's renewable objectives
16 by building this transmission in advance of these
17 resources coming online, that they will not be
18 injured financially should there be changes in
19 plans essentially; that they will be able to get
20 cost recovery for those investments that they're
21 being asked to make at this time.

22 Specifically the PUC application really
23 does ask the PUC directly to be an active
24 participant in that FERC proceeding in supporting
25 their application for cost recovery.

1 So let's review the projects very
2 quickly. I have a bunch of summary information at
3 the very back of the presentation on the
4 individual filings that I'm not going to present
5 in the interests of time. But let me just give
6 you a feeling for these.

7 This is the first two segments. The
8 first segment is to connect Antelope to Pardee;
9 it's about 26 miles, \$80 million. The idea here
10 is to connect by 2006 200 megawatts of renewable
11 resources that Edison's already well on the way in
12 terms of system impact studies for.

13 Segment two is another network upgrade;
14 this time between Antelope and Vincent. It's part
15 of a two-part set of activities. Let me show you
16 the next segment of it.

17 Segment three is to actually go from the
18 Antelope station up to some substations that would
19 augment and essentially replace some of the
20 substations that are already up there but that are
21 weakly connected to the Edison system, with higher
22 voltage transmission lines. These lines are all
23 being proposed at a lower voltage initially, with
24 the possibility to be able to upgrade them as the
25 resources develop.

1 I need to also point out these first two
2 are clearly network upgrades, and they're
3 interconnected to multiple points within the
4 system. This is a radial upgrade, and hence one
5 of the points for discussion as part of the
6 justification for the location.

7 Looking very quickly at these filings,
8 you know, on the surface there are really no
9 inconsistencies among them in terms of what is
10 being proposed physically, in terms of the
11 justification that is being offered, in terms of
12 the costs that are being proposed. And in terms
13 of the objectives that Edison has in making these
14 filings.

15 There's a lot more detail, of course, in
16 the CPCN filings that's consistent with that type
17 of filing in terms of the physical structures and
18 what will be put in place in the ground. But, you
19 know, from the first broad review there aren't
20 inconsistencies among them.

21 We had a few observations that we'll
22 just offer at this point. I think the key point
23 to remember is that the resources that these
24 facilities are being proposed to interconnect are
25 in various stages of development. Interconnection

1 agreements have not been signed with any of them,
2 to my knowledge.

3 And so these plans are designed to be
4 upgraded and changed, I believe, as a result of
5 changing conditions with respect to the
6 development of those renewable resources. So
7 there's a lot of details to be worked out. If I
8 go back a slide -- yeah -- there's a lot of
9 details to be worked out on what exactly takes
10 place up in this upper region depending upon how
11 the renewables actually develop.

12 From a reliability perspective, clearly
13 the new contingency that's introduced will be this
14 radial line connecting about 700 megawatts to the
15 system. That contingency would still be less from
16 the control area standpoint of the loss of a
17 single unit of Diablo or San Onofre.

18 As we heard this morning, you know,
19 there are other issues that are outside the scope
20 of Edison's application that speak to the
21 deliverability of some of these resources outside
22 the Edison service territory.

23 And then from our first review, really,
24 that this type of planning, what is being
25 proposed, the sizing, the need to build ahead,

1 that does seem consistent with the expectation for
2 the type of resource development that is being
3 proposed at this time.

4 So, with that, let me conclude my
5 remarks. And be available to answer questions. I
6 apologize to the Commissioners and participants
7 that I do need to leave shortly.

8 PRESIDING MEMBER GEESMAN: What time do
9 you need to walk out?

10 MR. ETO: In about ten minutes.

11 PRESIDING MEMBER GEESMAN: Okay. I
12 wanted to ask you, as it related to the Cal-ISO
13 analysis of Palo Verde-Devers 2, one of the
14 recommendations in your earlier report had been a
15 longer period of analysis. What timeframe did the
16 Cal-ISO attempt to cover?

17 MR. ETO: The California ISO's
18 methodology consists of two snapshots, 2008, 2013.
19 And our recommendations are actually twofold in
20 this area. One is it's important to look at the
21 year-to-year issues that it would affect some of
22 these capacity expansion questions, instead of the
23 two snapshots. As well as extending the period of
24 analysis, and we would recommend eight to ten
25 years. Sort of a continuous record over that

1 period.

2 PRESIDING MEMBER GEESMAN: Yeah, I guess
3 I continue to have lingering concerns as to
4 whether even that will continue to understate the
5 benefit side of the equation. As some of our
6 reports have discussed, you're looking at
7 facilities with 30- to 50-year lives, and I
8 certainly acknowledge the difficulty, if not
9 impossibility, of modeling a reasonable projection
10 of grid conditions over that long a period of
11 time.

12 But I think that needs to be explicitly
13 recognized when we're making these cost/benefit
14 calculations, because there does appear to be a
15 methodologically driven understatement of the
16 benefit side.

17 MR. ETO: I agree with you in a couple
18 of different ways. One, I think you have these
19 methodologies are very complicated, very time
20 consuming, resource intensive, and that's what
21 drives an analyst to move to single-year snapshot
22 type of evaluations. And so it may be the case
23 that these types of techniques in and of
24 themselves are inappropriate for, you know, trying
25 to run them for 20 years or 30 years at a time.

1 That said, I would certainly agree with
2 you that considering those issues farther out in
3 time is very important. It's part of the
4 rationale behind looking at a social discount rate
5 for considering some of these values.

6 And it may call for different types of
7 methods; different types of techniques. I
8 certainly am concerned about, you know, given the
9 level of the -- the immense amount of information
10 that goes into something like a team methodology,
11 that you just try to expand that out to 30 years,
12 I'm not sure how much value you add through --

13 PRESIDING MEMBER GEESMAN: Yeah, I
14 don't --

15 MR. ETO: -- that --

16 (Parties speaking simultaneously.)

17 MR. ETO: -- uncertainties we're dealing
18 with. That said, those uncertainties, I think,
19 are very important to be cognizant of, and that
20 there ought to be other approaches to begin to try
21 to introduce those considerations into the
22 planning process.

23 PRESIDING MEMBER GEESMAN: Well, I'm
24 troubled that the temptation is to have a
25 regulatory decision that imputes a level of

1 precision to the outcome that is far beyond our
2 capabilities to know. And yet I look at our
3 historical record. I think one of your earliest
4 reports indicated that, that many of these
5 projects, if not all of them, seem to generate a
6 lot more benefit over their operating lives than
7 are ever calculated at the front end.

8 And I think our decisionmaking process
9 needs to somehow be informed by that fact, and not
10 place excess reliance on detailed quantitative
11 methodologies that by their very nature don't
12 encompass the full scope of the problem.

13 MR. ETO: Well, I had a professor in
14 college who once said that you should never
15 confuse the things you can count for the things
16 that really count.

17 And I think, you know, we're dealing
18 with these intangibles and these uncertainties,
19 you know, it's not appropriate to ignore them; and
20 it's also very important to recognize the
21 limitations of the types of quantitative analysis
22 that you can conduct. And they are very valuable,
23 I don't want to understate the importance of
24 quantitative analysis.

25 PRESIDING MEMBER GEESMAN: Thanks very

1 much.

2 MR. ETO: Other questions? Questions
3 from the audience?

4 MR. BARTRIDGE: You need to identify
5 yourself at the microphone.

6 MS. SCHILBERG: I'm Gayatri Schilberg
7 with JBS Energy representing TURN, the ratepayer
8 advocacy organization.

9 Just had a couple of questions on your
10 D-PV-2 analysis. I know some of your early slides
11 came from the ISO report, the team report, and for
12 example, on your page 8, which is the first -- the
13 analysis before you've included the strategic
14 analysis.

15 Do you happen to know if the benefit/
16 cost ratio was calculated using like present value
17 of revenue requirements? Or is it just that
18 capital cost that you listed a few pages before?

19 In other words, does it include income
20 taxes and property taxes --

21 MR. ETO: My understanding is that the
22 ratepayer impact was a present value revenue
23 requirements type of calculation. And that's the
24 translation that goes into some of these levelized
25 calculations.

1 It would be not appropriate to conclude
2 those in the societal test.

3 MS. SCHILBERG: Although the levelized
4 cost for the two are the same, so does that
5 indicate that maybe --

6 MR. ETO: That would tend to indicate,
7 if they were included in one that they are being
8 included in the other. That's correct.

9 MS. SCHILBERG: Or their not in either.
10 Okay, well, then my second question is relating
11 that to the use of the 7 percent discount rate.
12 Now, I think you said something about weighted
13 cost of capital, but my understanding is the
14 weighted cost of capital to be much closer to 9
15 percent at this point, wouldn't it, or --

16 MR. ETO: It's represented as being
17 equal to the weighted average cost of capital in
18 the report. I'm not going to make an independent
19 assessment of what that weighted average
20 capital --

21 MS. SCHILBERG: I see, --

22 MR. ETO: -- cost of capital is.

23 MS. SCHILBERG: So then, just for some
24 clarity then, so your social discount rate, you're
25 suggesting it's essentially two points less than

1 the weighted cost of capital. Is that --

2 MR. ETO: That was the example that
3 we've proposed -- that we've prepared for this
4 illustration of the effect of using a lower
5 discount rate to value those benefits.

6 MS. SCHILBERG: I mean would that be the
7 kind of difference that you would find reasonable,
8 or is that just --

9 MR. ETO: In the literature that I've
10 reviewed I've seen it go from 2 to 5 percent. And
11 I think 5 percent was chosen really as a
12 conservative number to illustrate the impact of
13 choosing a lower social discount rate.

14 There is a large environmental
15 literature about how you would actually estimate
16 the social discount rate. And a number of
17 different factors can go into that.

18 The point being that it would be a
19 different rate, and from all the work that I've
20 seen, a much lower rate than it would be a
21 weighted average cost of capital that a private
22 firm would use.

23 MS. SCHILBERG: Yeah, that was my
24 question. So you're saying two points or to five
25 points lower than the weighted cost of capital.

1 MR. ETO: That's what appears in most of
2 the academic literature I've seen.

3 MS. SCHILBERG: Okay, so then going to
4 your slide 10, if you still have another moment or
5 two. So I just wanted to talk about your points
6 number 2 and 3.

7 Using the expected value for energy
8 benefits -- well, the goal of including this
9 insurance value. And that was, I think, one of
10 the justifications for using the social discount
11 rate, right?

12 MR. ETO: No. There are actually two
13 separate recommendations. The social discount
14 rate really refers to how you would value from a
15 societal perspective future benefits of an
16 expected value type, okay.

17 And then this point refers to the fact
18 that what the ISO has actually done is somewhat of
19 a -- they've done like 66 sensitivity cases.
20 They've done sort of a scenario type of analysis
21 looking at different types of assumptions.

22 And I think that there are ways you can
23 extend scenario analysis using, as an example,
24 Monte Carlo techniques, and actually develop
25 something like a probability distribution for

1 future outcomes.

2 And when you do that you can begin
3 applying techniques that the insurance industry
4 uses to set premiums as a way of looking what it's
5 worth to you to guard against bad outcomes. And
6 that's an area of methodological development that
7 we're still working on for the PIER program at
8 this time.

9 But it's a separate issue from the issue
10 of the insurance value. The insurance value
11 really is about protecting yourself against bad
12 things happening.

13 MS. SCHILBERG: Right, and actually
14 that's the one that I want to talk about.
15 Insurance against bad things happening, because
16 like as I've said on other occasions, we have
17 insurance in many forms. Procuring 90 percent of
18 our requirements in advance and having demand
19 response goals. We have many other venues in
20 which we are pursuing insurance.

21 So, how do you get only the incremental
22 component that this transmission is going to
23 provide? Because we already have all those other
24 things in the pipeline, and if you don't calculate
25 just incremental, we're risking double counting

1 that insurance value.

2 MR. ETO: Sure. Well, I can answer kind
3 of mechanically, but also maybe speak to the
4 procedural issues.

5 Mechanically what you do is essentially
6 do two analyses. One with the transmission, one
7 without the transmission. You figure out what it
8 would be worth to buy insurance premium under each
9 of those scenarios to protect against the bad
10 outcomes under the two scenarios. The difference
11 in that price of the premium is the insurance
12 value of that incremental addition.

13 Now, I think the other part of your
14 question though speaks to, you know, implicitly
15 we're treating other things, from you know, -- I
16 don't know how explicit it is, as insurance. And
17 to the extent that other things have insurance
18 value, I think that should be considered.

19 I think what we've found from our
20 review, looking historically, is there have been
21 lots of instances where transmission has provided
22 incredible benefits that were not anticipated at
23 the time of construction, never anticipated, in
24 fact. The fact that we have this record suggests
25 that we ought to be thinking more aggressively

1 about recognizing that possibility in the future.

2 And that's kind of what's motivating
3 this thinking along the line of trying to capture
4 insurance value.

5 MS. SCHILBERG: Yeah, I'm just worried
6 that given that we already have all these other
7 programs in place, had they been in place in the
8 past when you, you know, in past history, maybe
9 the unrecognized benefits wouldn't be as big as
10 you're finding in your study.

11 In other words, the baseline has
12 changed.

13 MR. ETO: Sure, I would say going
14 forward the baseline ought to be consistent with,
15 you know, the resource procurement policies of the
16 state, as well. So I'm not suggesting that
17 transmission insurance values is looked at
18 independent of insurance value, or the baseline
19 contribution of other resources in the portfolio.

20 MS. SCHILBERG: Yeah.

21 MR. ETO: So I'm not really speaking to
22 the larger portfolio balancing issue, but given
23 that you decide the transmission is what you want
24 to do in this instance, that you ought to be
25 recognizing all the benefits and values that it

1 does bring in the context of the evaluation of its
2 worth.

3 MS. SCHILBERG: And just a quick point
4 on the environmental benefits. I think you kind
5 of skimmed over the fact that it could go both
6 ways. There could be negatives and positives,
7 especially with respect to this line bringing
8 coal-fired generation, for example.

9 And so would you like to expand on that
10 a little bit in this context of this one.

11 MR. ETO: My comment was really that,
12 you know, the ISO has begun to look at impacts on
13 NOx. And that's a step in the right direction.
14 And I would argue that there are other
15 environmental impacts that should be considered,
16 as well.

17 MS. SCHILBERG: Okay. Thank you.

18 PRESIDING MEMBER GEESMAN: Thanks,
19 Gayatri. Sir.

20 MR. TOOLSON: My name's Eric Toolson;
21 I'm with Pinnacle Energy. I don't speak for the
22 ISO, but I am familiar with their study. And
23 there's a couple points I thought I could clarify.

24 Appreciate Joe's presentation. One was
25 on the economic life. The ISO assumed an economic

1 life of a transmission line is 50 years. Of
2 course, that creates the problem of how do you
3 evaluate the benefits.

4 Originally they intended to evaluate the
5 benefits in three years, 2008, 2013, 2018. 2018
6 was never completed. So they had 2013. At that
7 point the philosophy was, and the philosophy I
8 agree with, that if you tried to model the
9 benefits out to 2030, '40 and '50 there'd be so
10 much guess work that it wouldn't be worth the
11 effort.

12 So instead, recognizing that the project
13 has a 50-year life, you can take the benefits in
14 2013 and just extrapolate those. Now that has
15 roughly the same level of accuracy as trying to do
16 a detailed simulation.

17 In their report, if I recall correctly,
18 they extrapolated that at five different real
19 discount rates. So the decisionmaker, they're not
20 saying I think it's going to escalate at a 1
21 percent real or anything like that. They're
22 saying here's five potential outcomes; you can
23 look at that and see how robust the decision is.

24 So, just a clarification. They did look
25 at a 50-year life.

1 On the second part there's some
2 questions on the discount rate. They used a
3 weighted cost of capital. It was Edison's
4 weighted cost of capital. That weighted cost of
5 capital was about 10 percent in a nominal fashion
6 and about 7 percent in a real fashion. So the 7
7 percent is a weighted cost of capital expressed
8 without inflation.

9 And so those are the two points I wanted
10 to make to clarify that.

11 PRESIDING MEMBER GEESMAN: And while
12 we're throwing discount numbers around, my
13 recollection is that the Energy Commission used
14 either 3 or 3.5 real as a discount rate in
15 evaluating our building and appliance standards.

16 And if I recall properly, NRDC was
17 recommending that we use 2.5 percent real. So
18 there is a range of opinion as to the appropriate
19 social discount rate.

20 Other questions for Joe? Joe, thanks an
21 awful lot.

22 MR. ETO: Thank you.

23 MS. GRAU: Next we have Peter Mackin
24 with Navigant.

25 MR. MACKIN: Good afternoon,

1 Commissioners and members of the audience. Thank
2 you for having me here.

3 I guess the first thing that I wanted to
4 mention is that we just were recently informed
5 that we had this task order to do this work. And
6 Mark's not here now so I can't thank him; but I
7 was going to thank him for inviting me to this
8 presentation. I only found out two weeks ago I
9 was going to be here. And so we haven't had a lot
10 of opportunity to do -- make a lot of progress.

11 But what I wanted to do today was just
12 give you, well, a status of what we've got; and
13 also to give you some historical or some
14 background information on a couple of the tasks
15 that we're planning to undertake.

16 So, next slide. The first item I wanted
17 to talk about was the reliability benefits of the
18 economic transmission projects. And we're --
19 well, at this point we have not made any progress
20 on this task. But one of the ideas or what we
21 were planning to look at in this particular task
22 is when you have a transmission project that has
23 been determined, let's say, through the ISO STEP
24 process, or however, that it's economic for the
25 State of California, or economic for the WECC

1 region to build this project.

2 Are there benefits that -- reliability
3 benefits that aren't being captured in the
4 evaluation that perhaps should be evaluated that
5 would help, that would increase the benefits that
6 you've seen. And they should be things that you
7 ought to consider.

8 And an example of that might be a
9 remedial action scheme, for example. Now, on the
10 Midway-Vincent Path 26 upgrade, if you look at how
11 that upgrade is being done, it's being done
12 essentially through remedial action schemes. And
13 I'd be referring to either the 3400 to 3700, or
14 the 3700 to 4000 megawatt increase. Essentially
15 the increase is being driven by increases in
16 remedial action schemes.

17 So you're not building any new
18 transmission. So you look at it from a
19 perspective of reliability benefit to that
20 project. The first glance at it would say
21 probably there is no reliability benefit to
22 increasing the transfer capability, at least on a
23 transmission perspective.

24 Because now you're looking at higher
25 flows on the same number of transmission

1 facilities. And if you lose those transmission
2 facilities, you have higher impacts on the
3 remaining facilities, or you have the risk that
4 your remedial action scheme will fail, and so your
5 outage probability or loss of load probability has
6 gone up.

7 So in that particular perspective for
8 that particular project the reliability benefits
9 may actually be negative. But being negative
10 isn't a bad thing because you still meet your
11 reliability criteria. So you're still -- it's
12 still a good project; it's just that your
13 reliability benefits are less than one.

14 Okay, and then the second item that I
15 plan to talk about will be -- I'll give you a
16 little bit of background on the transfer
17 capability between Los Angeles Department of Water
18 and Power and Southern California Edison. This is
19 another task that we've been asked to look at.
20 And what we're planning to do in this particular
21 item is we'll be looking at the actual
22 transmission capability, transfer capability
23 between LADWP and SCE; and whether power transfers
24 in actual system operation has been limited. And
25 if it's been limited, was it limited by

1 transmission transfer capability or was it limited
2 by resource availability on either the Edison side
3 or the LADWP side.

4 And then the third item will be to give
5 you an update on the southern California
6 transmission congestion. So this is the third
7 item we've been asked to look at, and in this item
8 what we're going to be looking at is basically the
9 import capability into southern California. And
10 historically, especially in 2003, 2004, there was
11 a lot of congestion. And what we're going to be
12 looking at in this particular item is, you know,
13 what the congestion was; when it occurred; and why
14 it occurred. And propose, possibly, depending on
15 what caused it, propose solutions to mitigate it
16 in the future.

17 Okay, so then the next slide -- we can
18 skip that one, that's just sort of a placeholder.
19 This particular diagram, I guess one thing I
20 wanted to say about this is I don't know if
21 anybody -- well, some of the older folks in the
22 audience might remember when Ross Perot was
23 running for president, and he had the shows. He
24 bought time on tv and he had those PowerPoint
25 slides.

1 Well, this is my version of the Ross
2 Perot slide. And what this indicates is that you
3 really should never let an engineer try to be a
4 graphic artist.

5 (Laughter.)

6 MR. MACKIN: But the purpose of the
7 slide is to show the four interconnections between
8 the Southern California Edison transmission system
9 and the Los Angeles Department of Water and Power.
10 And on this diagram it may be kind of hard, I
11 guess you can see it okay on the screen, they are
12 indicated in blue.

13 And there's essentially four
14 connections. There's a 115 kV connection at Inyo.
15 And then there's the 230, 220 kV transformers at
16 Sylmar. There's a 500 kV connection between
17 Victorville and Lugo. And a 500 kV connection
18 between McCullough and El Dorado in Nevada.

19 Okay, so the next slide. The Sylmar
20 interconnection is known as WECC Path 41. In the
21 WECC path rating catalogue it is number 41. And
22 what it consists of currently is three 230 to 220
23 kV transformers at Sylmar.

24 Two of these transformers are rated --
25 they're the older transformers; they have ratings

1 of 600 normal and 800 MVA emergency. And then the
2 third transformer, which is new, is rated at 900
3 normal and 1156 emergency.

4 The nonsimultaneous rating of this
5 particular path is 1600 megawatts in both the
6 north-to-south and south-to-north directions. And
7 it's limited because you've got three transformers
8 in parallel. There aren't really any parallel
9 path effects. You really only have to deal with
10 the loss of one of the three transformers in the
11 path. And if you lose the largest transformer,
12 the remaining two transformers have an emergency
13 rating of 1600 MVA. So that's the path rating.

14 And the capacity on this particular path
15 is divided between Pacific Gas and Electric,
16 Southern California Edison, SDG&E, CDWR, LADWP and
17 three municipals in southern California.

18 I guess the reason the capacity on the
19 path is divided between -- well, PG&E, why PG&E
20 and SDG&E have a share of this path is initially
21 before the DC converter upgrade, there was half of
22 the, not quite half, but a part of the DC line
23 terminated in the LADWP control area, and half --
24 or a portion of it terminated in Edison's control
25 area.

1 And so in order for PG&E to get -- and
2 San Diego to get their share of transfer
3 transmission off the DC, they needed to have the
4 capability to go over the Sylmar path to get to
5 SCE.

6 Okay, next slide. The next path I
7 wanted to talk about is the Victorville-Lugo path.
8 And that is what's known as WECC Path 61. And
9 that particular path, it consists of a single 500
10 kV line between Victorville and Lugo substation in
11 SCE's territory.

12 It has a simultaneous rating of 2400
13 megawatts from Victorville to Lugo; and 900
14 megawatts from Lugo to Victorville. And the
15 reason here for the limitation, this is the -- the
16 line, itself, actually has a rating higher than
17 2400 megawatts, but it's limited because of
18 outages on other facilities can then cause the
19 flow on the Victorville/Lugo line to go up to its
20 emergency rating.

21 And for the north-to-south direction, or
22 from Victorville-to-Lugo direction, your
23 contingency is loss of either Mojave/Lugo or the
24 El Dorado/Lugo lines. And that can cause the
25 flow, like I said, the flow then goes from the --

1 it was coming on the El Dorado-to-Lugo path; it
2 ends up going up through the Lugo/McCullough tie,
3 and down through L.A. through Victorville and into
4 Southern California Edison, and it causes an
5 overload. So that's the limiting contingency
6 there.

7 For the south-to-north rating you have,
8 it's limited by the transfer or the rating of the
9 Inyo/Kern/Searles 115 kV line under N-0
10 conditions, which is actually L-0 conditions. And
11 so you have to limit your flow to 900 megawatts.
12 Because otherwise you will exceed the rating of
13 the 115 line.

14 And for this particular path LADWP owns
15 the line to the midpoint from Victorville, and
16 Edison owns the line from the midpoint to Lugo.
17 And, as I mentioned earlier, the rating is 2400
18 megawatts from Victorville to Lugo, but the actual
19 capacity of the line is 3000 amps, which is, I
20 believe, 2598 or something MVA. So it's got a
21 higher actual capability, but it's limited due to
22 other contingencies.

23 Okay, and then this nomogram, I'm not
24 going to go into a huge amount of detail because
25 it would probably bore everyone to death. But

1 what I'm attempting to show here is that before
2 the transformer was added, the third transformer
3 was added on Path 41, there was a bit of a
4 simultaneous interaction between Path 61 and Path
5 41, which you can see over in the right-hand
6 corner of the black line where it has a sort of an
7 angle dipped down.

8 Now that the third transformer has been
9 added the nomogram has turned itself into a square
10 which is essentially no nomogram, so there's no
11 simultaneous interaction now between the Sylmar
12 path and the Victorville/Lugo path.

13 Okay, next slide. And this nomogram
14 here, this one is just to show another interaction
15 between Path 61, which is again Vincent -- excuse
16 me, Victorville/Lugo and the Vincent/Lugo lines.
17 And in this particular instance, if the flow on
18 the lines between Vincent and Lugo, there's two of
19 them, if they get too high an outage of those two
20 lines will then cause an overload on the
21 Victorville/Lugo lines. So you have to limit the
22 simultaneous flow on the two paths.

23 Okay, so then the next slide. And
24 lastly, on Path 61 there's a dynamic nomogram
25 which monitors the actual flows on four lines, the

1 El Dorado/Lugo, the Mojave/Lugo, Palo Verde/Devers
2 and the Hassayampa/North Gila. And it monitors
3 those flows such that a contingency on any of
4 those four lines would not cause an overload of
5 the Victorville/Lugo line, again, which would not
6 cause it to go above 2600 MVA.

7 Okay, next slide. And then the last
8 path that I wanted to address is the El
9 Dorado/McCullough interconnection. And it's a
10 whopping .6 mile long, 500 kV line between El
11 Dorado and McCullough. And its rating, it's a
12 steady state rating of 2598 MVA, or megawatts; and
13 it's in either direction; and it's based on
14 terminal equipment. So there's really no
15 simultaneous interactions with other paths that
16 would affect the rating of this path. It's just
17 limited by the equipment at the terminals.

18 And then the next item is going to be, I
19 want to talk a little bit about some congestion in
20 southern California. What we've done here is
21 we've gathered some data from the ISO looking at
22 congestion, monthly congestion organized by branch
23 group. And for this particular slide what we've
24 looked at is all hours for the year 2003.

25 And we've looked at four, five, six

1 different paths. We looked at El Dorado, the El
2 Dorado branch group; the Palo Verde branch group;
3 Path 15; Path 26; the Mead branch group and
4 Victorville.

5 And the two, well, the Path 26 branch
6 group does lead into southern California. Path 15
7 really doesn't, but Path 15 can be interesting in
8 some instances because of the relative magnitude
9 of congestion on Path 15 versus the congestion on
10 the paths into southern California.

11 And one thing to note here on this
12 particular slide is that the green line is the
13 Path 26 congestion. And the sort of magenta line
14 is Palo Verde. You can see those are the two
15 paths that seem to have the highest congestion in
16 2003.

17 And this is on a percentage basis, so
18 this is a percentage of all hours that had
19 congestion. So if you look at the peak there in
20 May for Path 26, it looks like about 34 percent of
21 all hours in May there was congestion on Path 26.

22 Okay, then the next slide. The next
23 slide is the same information but now it's broken
24 out by peak and offpeak. And the first slide here
25 is to look at the peak hours. And what you can

1 see from looking at this particular slide is that
2 the Path 26 congestion appears to be pretty much a
3 peak problem. Because if you compare that to the
4 slide previous the shape of the curve looks pretty
5 much the same. So you could gather that more than
6 likely it's a peak congestion problem. And for
7 Palo Verde it's also, it appears to be a peak
8 congestion problem.

9 Okay, then the next slide is the offpeak
10 hours. And the only interesting point to make on
11 this slide, and this is probably something that we
12 will be looking at as part of the work
13 authorization that we have, is that there was some
14 fairly large congestion on the Palo Verde path in
15 December. And at this point I'm not sure why that
16 happened. So we'll be doing some investigating
17 and trying to figure out what caused that, and if
18 there are any mitigation measures for it.

19 Okay, then the next slide is -- this is
20 basically a load duration curve of congestion. So
21 what we've got is the dollars per megawatt hour of
22 congestion sorted by -- well, as percentage,
23 sorted by magnitude. So, what you can see by
24 looking at the curve is the area under the curve
25 gives you a feel for how much congestion you had

1 on the path.

2 It's not the total magnitude of the
3 dollars of congestion because in this particular
4 case what we're looking at is simply the dollars
5 per megawatt hour. Where the actual congestion
6 would be the dollar per megawatt hour times the
7 actual rating of the path. And so if you look at
8 this particular slide you can see that for 2003 it
9 looks like Path 15 had the largest amount of
10 congestion on a dollar per megawatt hour basis.
11 And then that was followed by the Palo Verde
12 branch group, and then the Path 15 branch group.

13 Okay, then the next slide. So now we're
14 looking at the same information again, but now
15 it's repeated for 2004. And one thing to note
16 here for 2004 that's interesting, is that the Palo
17 Verde congestion has gone up significantly. It's
18 now as high as, in September, 45 percent of all
19 hours -- well, not quite 45, but 44 percent of all
20 hours in September were congested on the Palo
21 Verde branch group.

22 And a lot of that could be due, you
23 know, again, we need to -- we'll be doing some
24 investigation to find out exactly why, but it's
25 more than likely due to, you know, the addition of

1 new generation in Arizona and the Mexico area is
2 probably the cause for that. But we will find
3 out. We will be doing some investigating to find
4 out for sure.

5 And then the other thing to note is the
6 Path 26 still has to be -- still seems to have
7 some fairly significant congestion, but it appears
8 to be a little bit lower than it was in 2003.

9 And one thing that I wanted to point
10 out, too, if you'll notice. We talked earlier
11 about the Victorville/Lugo path, and if you look
12 on this slide, and you also then refer back to the
13 2003 slide, you'll notice that the congestion on
14 the Victorville path was pretty much zero for
15 every month. So it doesn't appear from this
16 information that the Victorville/Lugo path was
17 congested very often.

18 And then the next slide. Are we on
19 peak? Good. For this particular slide, again you
20 can see, if you compare the slide to the previous
21 slide, that the Palo Verde and the Path 26
22 congestion again appears to be mostly an onpeak
23 problem, because the onpeak hours look very
24 similar to the offpeak.

25 And one other thing, too, to point out

1 is that, and it's clearer on this slide than it
2 was on the 2003 slide, is that the El Dorado
3 congestion, which is the blue line, the dark blue
4 line, it tends to follow the Palo Verde congestion
5 because the paths are parallel. So if the Palo
6 Verde branch group is going to be congested, then
7 you may get transfers, people try to bring power
8 in on the El Dorado branch group if they have the
9 rights for that.

10 And then you'll see higher congestion --
11 it tends to follow, although it's not nearly as
12 high, it does when there's really high congestion
13 on Palo Verde, you'll see some high congestion on
14 El Dorado also.

15 Then the next slide, this one is 2004
16 again. This is offpeak. And what's interesting
17 here is that you can see on Path 15, which is the
18 yellow line, this one sort of follows the typical,
19 what you would typically expect to see for Path 15
20 because in the late summer and fall, winter, you
21 have high congestion on Path 15, which is when
22 energy's being returned from the southwest to the
23 northwest. And you also have lighter loads in
24 California than the flows return energy to the
25 northwest seems to go up.

1 One thing that is interesting. If
2 you'll note in November and December then the Path
3 15 congestion tended to go down. And I believe
4 that was all due to the fact that in November you
5 had the Path 15 upgrade go into service. So the
6 rating went from 3950 to 5400. So that helped
7 quite a bit in December.

8 And then also the Palo Verde branch
9 group, there was high congestion there in the
10 spring. And also in the summer. And, again, this
11 offpeak congestion, this is something that we
12 would have to look into because this seems kind of
13 unusual. But we'll be looking into that as part
14 of this project to see what caused that high
15 congestion.

16 And then the last slide is again the
17 load duration curve of the hourly congestion for
18 2004. And here now you can see that we had a
19 little flip-flop in the relative magnitude of Palo
20 Verde branch group now is much higher than the
21 other, than the Path 26 was in 2003.

22 And then below the Palo Verde branch
23 group then you have the -- I'm trying to get the
24 colors matched; I can't be sure which one is next,
25 but Path 15 then is below Palo Verde. So it looks

1 like, actually it looks like Mead is following
2 below the Palo Verde branch group as far as
3 congestion.

4 So that basically concludes the
5 presentation for me. Does anyone have any
6 questions on what I've presented so far? Anybody
7 awake?

8 (Laughter.)

9 MR. MACKIN: Okay.

10 MS. GRAU: Okay. And our final speaker
11 this afternoon is Eric Toolson with Pinnacle
12 Consulting.

13 MR. TOOLSON: Okay, it's a pleasure to
14 be here today. I was asked to talk a little bit
15 on potential transmission and resource valuation
16 criteria. And I think the impetus for that is,
17 it's important for the state if they're going to
18 be involved in statewide transmission and
19 generation plans to have a common set of criteria
20 that they can evaluate it, whether it's a single
21 project or a whole resource strategy or scenario.

22 And so that's the assignment I have is
23 to develop, recommend some criteria that I think
24 would be meaningful and pick up the perspectives
25 and priorities of a pretty diverse group of

1 stakeholders.

2 And so I'll go through where I am in the
3 process; what kind of input I've received; and
4 what I intend to do after this.

5 Why are we developing the process?

6 Well, I mentioned that a little bit before. You
7 can look at resource scenarios and resource plans,
8 and if you have a good set of evaluation criteria
9 and evaluation matrix, then you can make decisions
10 on that. And even though the criteria may not be
11 directly comparable, some may be quantified, some
12 may be qualified, you can look at those and decide
13 that. And you can decide where do I want to be in
14 2015, 2020. What kind of infrastructure do I want
15 for the state. What sort of things do I want to
16 promote.

17 And by evaluating those and selecting a
18 resource strategy, you can say these are the
19 policies I want to implement at the state level.
20 Or as mentioned here, you can look at it for even
21 specific resource options at the utility or a
22 smaller different level than that. And so that's
23 why we're developing these criteria. And that's,
24 you know, where it's important.

25 Okay, what's the process for that? We

1 thought it was important not for me to just do
2 this, and I've been in resource planning for about
3 25 years, and I have some ideas on what I think
4 evaluation criteria should be. But I wanted to
5 step back from that and survey a pretty diverse
6 group of stakeholders in California.

7 And so that was the first part, is to
8 survey them. And this might be an appropriate
9 time to mention I have my PowerPoint presentation.
10 Some of you may not have noticed, there's a table
11 next to that presentation. It's an Excel table
12 that's not very pretty. But that records the
13 information I've received so far. I'm not going
14 to talk about it, but if you're interested in
15 getting into the details and understanding where
16 this criteria came from, most of it's logged
17 there.

18 So the first thing is to go out and
19 interview the stakeholders. And what I wanted to
20 do is get a fair understanding of what they meant,
21 whether I thought it was a credible criterion or
22 not. And so we interviewed a lot of people. We
23 interviewed people that are consumers, TURN,
24 industrial groups; we interviewed all three of the
25 IOUs. We interviewed a number of the municipal

1 utilities. We've interviewed environmental
2 groups, NRDC, CEERT and others. We've interviewed
3 people or intend to interview people as diverse as
4 Save Riverside County.

5 And from that I'm getting criteria that
6 I'm going to represent in this portion of the
7 presentation. The next step after that, once I
8 continue and complete the survey, is to make a
9 recommendation of maybe five or six criteria I
10 think would be important in evaluating alternative
11 resource scenarios, or evaluating transmission
12 versus generation.

13 Now, people ask me, well, what's going
14 to happen at that point. I don't know. The CEC
15 will receive that and they can accept that or not.
16 And they'll prepare it and include it in their
17 IEPR. But at some point we need to develop an
18 evaluation matrix and that's the purpose of what
19 I'm doing.

20 Okay, and I mentioned before some of the
21 stakeholders surveyed. You'll also notice on this
22 table, if you happen to pick it up, the final
23 column of that lists where some of those sources
24 come from. Originally I wasn't going to mention
25 that; I was going to keep it anonymous. But I

1 think it's important to have that down because
2 some criteria you'll understand a lot better once
3 you see the entity that's recommending it.

4 So, for instance, market efficiency
5 comes from the ISO. Well, that's one of their
6 missions and so they propose a test for market
7 efficiency. So I left those names in there.

8 You'll also see that there's a couple of
9 columns, one is proposed criteria and the other is
10 a possible measurement. You might have the
11 greatest criteria in the world but if there's no
12 way to measure it subjectively or quantitatively,
13 then it has less value to us. So I put those in
14 there. Anyway, that's the group of people that we
15 interviewed. We've talked to about 20 people so
16 far. When I say we, that's myself. And I have
17 about ten more interviews to do.

18 Okay, let me go over some background on
19 this. As I mentioned I'm a resource planner. And
20 some people might think, you know, this is nothing
21 new here; this has been done for 20-plus years.
22 We've done integrated resource planning.

23 SMUD, ten years ago, when they came out
24 with the 1990 resource plan had what they called a
25 multi-attribute evaluation matrix. So they looked

1 at things like cost. They also looked at
2 environmental issues. They looked at how much DSM
3 was in there; how much renewable. They looked at
4 things like local economics, or local employment.
5 They also looked at something called public
6 acceptance.

7 So even as late as 10 to 15 years ago
8 they have been using evaluation matrices with some
9 things that can be quantified and some things that
10 cannot, to determine resource portfolios.

11 So people say well, what are you doing
12 with this now; this has all been done. Sure, a
13 lot of the principles have been done, but there's
14 a lot of new criteria you see now with RFOs and
15 with other statewide planning that weren't
16 considered ten years ago.

17 Ten years ago there was no formal way
18 and accepted way to measure risk in a resource
19 plan. As a matter of fact, you'd do some
20 sensitivities, high gas, high load growth, you'd
21 get an idea what happens. Nobody quantified it.

22 So there are some new things that we're
23 considering.

24 Okay. Things that are traditional that
25 haven't changed much. We've always worried about

1 reliability; reliability standards have always
2 been in there. Everybody's looked at some form of
3 least cost, whether it's rates, whether it's
4 ratepayer costs; that's pretty standard.

5 People have looked at rate impacts for a
6 long time. Airborne emissions. We had the
7 capability ten years ago of modeling some airborne
8 emissions. Now that wasn't as well developed as
9 it is now, but that was certainly a concern ten
10 years ago.

11 Operational flexibility. People would
12 be running chronological simulation models and
13 they would understand the impacts of the
14 operational flexibility on the overall cost. And
15 so in that way it was also included in public
16 acceptance.

17 Let's talk about some of the criteria.
18 Again, these are all criteria that have been
19 suggested to me that are newer. Risk
20 quantification. As I mentioned we didn't do that
21 ten years ago. Portfolio fit, that's a big term
22 in all the three IOUs' RFOs. How does it fit the
23 portfolio. That's a new concept.

24 Reliability payments. Before you had
25 reliability impacts, but you didn't have the

1 California ISO and you didn't have reliability
2 payments like RMR and some of the other ones.

3 Market efficiency. The utilities didn't
4 worry about market efficiency, they just worried
5 about the cost to buy power. If the cost was less
6 to buy power that's how the California/Oregon
7 Transmission Project was justified. That's an
8 economic project that was justified simply on the
9 price of power from the northwest and the
10 diversity from the northwest to California.

11 Okay, but market efficiency where you're
12 looking -- and this was mentioned before as a
13 strategic benefit for transmission -- when you're
14 looking at the price in the market compared to the
15 underlying cost, that's a measurement that's
16 important. That's something that the ISO tracks
17 and evaluates. And it may be something that's
18 important from the state level.

19 Again, I'm proposing all of these at the
20 state level, not at the utility level.

21 Seamless markets is important with RTOs.
22 How do you measure seamless markets. Fossil fuel
23 dependency. Fuel diversity was looked at a little
24 bit, but now it's much more important both from a
25 risk standpoint as well as just policy

1 consideration.

2 Environmental justice is a term that
3 none of us heard about ten years ago. And so
4 that's a new concept. And I'll talk a little bit
5 about that. And CO2 regulatory risk.

6 So you can see where a lot of these
7 criteria are similar to the ones that we've had in
8 the past. That doesn't make them invalid. It
9 means they're time tested, and some of those are
10 very important.

11 In addition, we've had some new twists
12 and turns on that, and some entirely new criteria.

13 Okay, instead of using this as an
14 exercise to understand how much DSM we should have
15 in the portfolio, how much renewables, at this
16 point we're saying there's some minimum
17 requirements. No matter what resource portfolio
18 you come up with, there's some requirements.

19 And these are the requirements that
20 we're not going to evaluate and we wouldn't intend
21 this criteria to evaluate. These are the things
22 we accept. And when we look at different resource
23 scenarios all of them will meet these very
24 criteria that the state has already set in various
25 forums.

1 Now, I've categorized them, -- you'll
2 see on that table, although it's not very clear,
3 all the comments I've received -- into four
4 categories. Okay. Reliability. Least cost.
5 Risk and environmental. Everything that's
6 suggested to me I've put in one of those four
7 categories.

8 Some of them, like CO2 regulatory risk,
9 can fit in both risk and environmental. But I've
10 put them in one of those four categories. And
11 I'll go over those a little bit right now. These
12 are all stakeholder-suggested reliability
13 criteria. Remember, at this point I'm just trying
14 to do a fair and accurate representation of what
15 people think should be included in our criteria.

16 Unserved energy is one. Reliability
17 payments is another. Okay, so as we do comparable
18 studies with scenarios we can look at unserved
19 energy. And I won't go into all the issues
20 involved with these because that will be in a
21 later report.

22 And reliability payments. Recognize
23 that the California ISO in the team report
24 attempted to understand the reliability payments
25 with both the RMR and the minimum load cost

1 compensation, and tried to understand how that
2 transmission line might reduce those payments.

3 Okay. Least cost criteria that were
4 suggested. A lot of ways of understanding least
5 cost, present value, different perspectives as Joe
6 talked about before.

7 The interesting thing is that if you
8 look at the evolution of these simulations,
9 they've gone from cost base, marginal cost, which
10 everybody did ten years ago, to bid base, where
11 you try to understand the market and put a bid in,
12 whether it's a static bid that doesn't change, or
13 dynamic bid like the California ISO tried to do,
14 where it would change hourly depending on system
15 parameters, reserves, pivotal players, so on.

16 And then eventually evolved to where
17 you're doing an expected value. In other words,
18 you're taking the probability times the outcome in
19 a number of cases and computing the expected
20 value.

21 Ratepayer impact is still important.
22 Market valuation is important for a project. I
23 don't know if it's as meaningful for a scenario.
24 But certainly in the RFOs each of those utilities
25 have a market valuation. What's the value of this

1 resource in the market as we project it compared
2 to the cost.

3 And the inclusion of environmental
4 costs. That primarily is limited to airborne
5 emissions. I don't know of a good way to include
6 other environmental impacts at this time. And so
7 they'd be qualitatively described.

8 Okay. And a lot of those were fairly
9 traditional. Here's some of the newer ones. The
10 California ISO has what they call a modified test.
11 They're worried about market power, market
12 efficiencies. The modified tests takes out
13 generator profits from uncompetitive conditions.

14 Market efficiency. Again, the ISO and
15 the state and others are concerned about that.
16 Market efficiency could just be defined as what is
17 the ultimate price in the market compared to what
18 the underlying marginal costs would be.

19 Seamless markets. If we have seamless
20 markets how would we compare one scenario to
21 another. If one fostered seamless markets more
22 than the other did, perhaps they'd be represented
23 in the total imports and exports.

24 Another criteria that's important for
25 the generators and for several other entities, is

1 do you have a market that's robust and will
2 support sustainable generation. It doesn't do us
3 much good to have a really low market price if
4 nobody's building energy plants, if no
5 infrastructure is being built. So is it
6 sustainable? Can generators build generation in
7 that market, and will it be a healthy, competitive
8 market, not just for short term, but also for a
9 long time in the future.

10 Portfolio fit is what the utilities are
11 looking at now as they look to new resources. How
12 well does it fit into my portfolio. My take on
13 that is the portfolio fit is important for what
14 they're doing, but for when you look at long-term
15 resource scenarios, you can do a lot of things to
16 fit the resources around wind and other things
17 like that. So, you know, there's a couple ways to
18 look at, but portfolio fit was suggested.

19 Some of the risks suggested criteria,
20 and the first three are just different ways to get
21 at the same thing. If you're doing a distribution
22 of outcomes you can compute an expected cost, and
23 you can also look at the worst cases. And you can
24 describe those worst cases as maybe the average of
25 the ten worst, as maybe a cash flow risk

1 measurement, a deviation.

2 But somehow understanding risk, you
3 know, risk is big these days. And it should be
4 because of all the volatility in the markets;
5 whereas 1990 it wasn't so important. So risk is
6 important and I add at least four different
7 suggestions on how you might get a handle on it.

8 Also important is project, credit,
9 counter party, technology risks. If you had a
10 future built on tidal machines that might be great
11 for renewable, but it might present more of a
12 technology risk than you're ready to accept.

13 A lot of these are qualitative, still.
14 You know, we don't know really how to come up with
15 a quantitative index for technology risk.

16 CO2 regulatory risk. As I understand it
17 the CPUC has instructed the utilities to include
18 CO2 emission costs and given you a range to do
19 that. As Joe said, the ISO was only able to
20 include NOx in their particular risk profile, and
21 CO2 was mentioned by a number of people including
22 environmental groups.

23 Resource diversity. I think everybody
24 would agree we want resource diversity. A lot of
25 ways to describe it. The way that was put forth

1 by NRDC is hey, just give me a pie chart. Just
2 show me the kind of resources that are in that pie
3 chart. Prepare that for every resource scenario
4 you're doing and that would give me a good handle
5 on do we have some resource diversity issues or
6 not, of what's there and might be evaluated more
7 than others.

8 Same thing with resource flexibility.

9 You know, for instance, if you're to commit to a
10 2000 megawatt nuclear plant today, that would have
11 tremendous capital expenses that are not flexible.

12 On the other hand, if you're committing
13 to a transmission line today, you might find that
14 your cash curve is very gradual as you go through
15 the permitting. And it offers significant
16 flexibility. And by flexibility I'm thinking more
17 cash flow flexibility and financial impact.

18 Okay, this is just an example of one of
19 the ways to quantify risk. This, again, was out
20 of the California ISO team report. And this is a
21 histogram. And if you look on the right-hand side
22 it's probability. And then you get those bins or
23 bars across that. That sums to 100 percent. So
24 on this particular study there was approximately a
25 16 percent probability that the benefits would be

1 between negative-5 and zero.

2 You might ask yourself how can a
3 transmission line ever have negative benefits.
4 The important thing to realize, this is for the
5 participant here. And the participant is defined
6 as the consumer, generator and transmission owner.

7 If we build, and let's just take a
8 simple example, the generator -- if we build a
9 large line, say Palo Verde-Devers, the California
10 generator may not benefit from that. It may have
11 a negative impact. But overall the project may
12 still be feasible.

13 And so you can look at that. You can
14 say, okay, the probable cost range might be
15 between 10 and 20 million, and that's my
16 distribution. Now, it's important to know that
17 versus say a project that had 100 percent of its
18 benefits in the \$10- to 20 million range. This
19 would be a risk issue that you'd want to take into
20 consideration. So that's one way of quantifying
21 it.

22 Environmental criteria. Some of the
23 things that were suggested, more robust
24 representation, airborne emissions, CO2, NOx,
25 maybe some particulate. Certainly that can all be

1 included in the modeling today. Price data is
2 difficult to get at, but it can be estimated and
3 you can do sensitivity studies on it if it's
4 important.

5 CO2 regulatory risks from \$8 to \$25 a
6 ton is a big risk, okay. And it can sway your
7 results considerably.

8 Some entities are interested in have you
9 got an amount of renewables greater than what's
10 mandated. And they wanted to see that. And, in
11 fact, I believe the CEC, in their request to
12 utilities, has asked for a renewable case in which
13 there's an accelerated development or something
14 greater than 20 percent.

15 This next one's interesting. This was
16 actually presented to me by LADWP. And they say
17 one of the priorities for them, as a city, is to
18 maximize the use of their existing transmission
19 right-of-way. It's just a policy; it's written
20 down. You use that existing right-of-way before
21 you go to new right-of-way. And so people find
22 that important. And right-of-way is just not, you
23 know, the amount of miles of right-of-way, but
24 somehow the visual and environmental impact. And
25 that could probably be developed further from

1 that.

2 New transmission line, anyway. Fossil
3 fuel dependency. We talked about that. That's
4 important. Environmental consideration.

5 Environmental justice assessment. Are
6 you familiar with that term? You know, are we
7 building our plants in economically disadvantages
8 areas, and how would we ever get a handle on that.
9 Well, I have an example of that that shows you one
10 way that we can start thinking about that.

11 Once-through water cooling. NRDC. This
12 isn't something that I had thought much about.
13 But apparently this is a big issue. You know,
14 water cooling. How much water does it require?
15 Is it on the coast? Are there thermal pollution
16 impacts? Those are other criteria that were
17 suggested.

18 We look at this example. This is just
19 something I came up with, but on the other hand if
20 I want to look at environmental impact I'm
21 interested in two things. Where our project's
22 being built, and you know, is it primarily in
23 disadvantaged areas.

24 So this is a 3-D graph here. And you
25 can see that I've taken all the zip codes in

1 California, and there's about 3000 different zip
2 codes in California. You'd never imagine there
3 are 3000 till you did this study. But there's
4 3000 of those.

5 And so I've categorized those in five
6 different bins. Now they're not the same number
7 in each of the bins, and there's a slide at the
8 end that shows what they are.

9 But roughly we're trying to say okay,
10 you know, if you're in bin number 1, for instance,
11 on income, you're the lowest income and your per
12 capita income might be between zero and 20. I
13 don't recall. And if you're in 5, then you live
14 in Beverly Hills or something.

15 So if you can look through those lines
16 and visualize -- I'm just going to step over here
17 for a minute -- you visualize on the second income
18 level, first of all, at the low income level we
19 don't see any generation at all. And what I've
20 done here is I've looked at all the plants that
21 the CEC, on their scorecard, whatever they call
22 it, are either operational or are in planning and
23 have certificates. There's a criteria that I'm
24 using.

25 But you can see under 2 there's a fair

1 amount of resources being built in that income
2 area. Three isn't as much. Four isn't as much.
3 And 5 isn't at all.

4 Well, that doesn't tell you the whole
5 picture, of course. If you're building in a low
6 income area and it has a very small population
7 that might be more acceptable. And so we put in
8 population there, as well, for you to evaluate.

9 You can see in number 2 it's kind of
10 independent of the population. And so I don't
11 want you to draw any conclusions from this. What
12 I do want you to consider is that there may be a
13 way to get a handle or an arm or some assessment
14 in future resource plans where you're siting these
15 in terms of an environmental justice type index.

16 Okay. Any questions?

17 PRESIDING MEMBER GEESMAN: I've got a
18 couple.

19 MR. TOOLSON: Please.

20 PRESIDING MEMBER GEESMAN: On the
21 diversity of resources I spent 19 years in the
22 capital markets before coming here and heard
23 diversified portfolio as a drumbeat. I focused on
24 the bond side, but obviously there's a great deal
25 of work that's been done on diversified equity

1 portfolios.

2 MR. TOOLSON: Um-hum.

3 PRESIDING MEMBER GEESMAN: Is there a
4 similar portfolio theory that either has been
5 developed or could be developed with respect to
6 electricity resources?

7 MR. TOOLSON: Let me give you my
8 understanding of that, and perhaps others in the
9 audience can comment on it, as well.

10 As we look at diversified portfolios and
11 we try to understand the value of that, we can run
12 a lot of different scenarios, whether they're
13 Monte Carlo or not. And we can treat as
14 stochastic variables some of those parameters that
15 are important, like fuel, CO2, regulatory
16 commissions.

17 When you're through you end up with a
18 distribution of costs like I showed you in the
19 histogram. You can compare those, and that starts
20 to give you some value on the fuel side, okay.

21 But on the resource side we're not
22 treating resources as an uncertain variable. So
23 we're not picking that up. But we know it's
24 important. So, instead of just ignoring it, the
25 NRDC and others suggest at least represent it in a

1 pie chart.

2 I know more diversity is better. I'm
3 not able to put a dollar value on it right now.
4 We can put a dollar value on the fuel side. We
5 can put a dollar value on the hydro side. But not
6 on the technology side, or, you know, the type of
7 resources.

8 Any other thoughts on that out there?

9 Okay.

10 MR. CAUCHOIS: Well, you know, in 1980
11 we --

12 PRESIDING MEMBER GEESMAN: Come on up,
13 Scott.

14 MR. CAUCHOIS: A long time ago when I
15 was at the CEC we did some -- following up the
16 work of EDF we did some scenarios and looked at
17 sort of the conventional utility portfolio and a
18 renewable portfolio.

19 And, you know, you can measure side-by-
20 side the risk, so we measured financial risk and
21 payoff. And concluded actually that a diversified
22 portfolio was less risky; it also happened to
23 actually have a higher payoff because utilities at
24 the time were moving from commitments to nuclear
25 plants to additional commitments to coal plants.

1 So they had lots of eggs in a couple of big
2 capital baskets.

3 So there are lots of things like that
4 that have been done and shown that a diversified
5 resource portfolio can both pay off, but it also,
6 even at the same ratepayer effect, it could have
7 lower risk.

8 PRESIDING MEMBER GEESMAN: Yeah, I would
9 be interested in having submitted to our record
10 any reasonably current research that's been done
11 in that area.

12 And I guess I'm motivated by a couple of
13 different things. I see some potential sources of
14 generation possibly falling out of our mix, coal
15 being one of them, with the potential demise of
16 the Mojave plant.

17 But I also see us bumping up against
18 some ceiling, doesn't exist yet, as it relates to
19 natural gas dependency. And rather than deal with
20 those questions qualitatively, if there's some
21 analytical framework that could be constructed, or
22 work that's been done elsewhere, I think it might
23 be beneficial to us.

24 The second question is in the best fit
25 category. Is there a rigorous analytical

1 methodology to define that? Or is that, I know it
2 when I see it?

3 MR. TOOLSON: Let me give you the
4 perspective I have, and then -- this is from
5 talking to various IOUS, and if there are any
6 individuals here that are more familiar with it,
7 they can comment.

8 Particularly in talking to PG&E it is
9 quantified. Now, this isn't a standard test that
10 you'll find in the text book. They'll look at it;
11 they'll look at their profile; they'll look at
12 hourly, you know, my surplus or deficit in that.
13 And they have some type of weighting formula.

14 And so it can be measured in that way to
15 the degree that you feel that that formula has
16 credibility.

17 My only concern is if I'm looking at a
18 transmission project that's 50 years, or
19 generation project that's 30, these issues of
20 where they're long and short make sense for the
21 next few years. But after five or ten years, you
22 know, they're not that meaningful to me.

23 And if the effect of those is that
24 they're impacting wind and other resources I think
25 we need to take a second look at what that is

1 telling us, and whether that's really a valid
2 perspective in the long run.

3 Because you can do a lot of things with
4 new resources, and to say I'm locked into this
5 contract and I'll always be locked into this
6 baseload contract, I think that's an over-
7 simplification.

8 PRESIDING MEMBER GEESMAN: Thank you.

9 MR. TOOLSON: Any other questions?
10 Please.

11 DR. BROWN: Merwin Brown, Director of
12 the PIER Transmission Research Program.

13 In your survey did you ever encounter
14 anyone that raised the subject of security from
15 the point of view of sort of a coordinated attack
16 on the grid, whether --

17 MR. TOOLSON: That's an interesting
18 question.

19 DR. BROWN: Yeah, whether it be from a
20 terrorist or a major fire or maybe an earthquake,
21 I don't know.

22 MR. TOOLSON: Right. Nobody really
23 brought that up, but I read a paper from BPA the
24 other day and they say that's a criteria as -- new
25 transmission planning. You know, what's the

1 impact, what's the potential impact of severity of
2 that, you know, potential to do that.

3 And so I'm going to include that as a
4 criteria. I don't have a good way to get a handle
5 around that or measure it. And I'm going to talk
6 to the fellow at BPA. But that was off my radar
7 screen until earlier this week. And it came up,
8 and I'm sure it's a big deal for government-
9 related entities, federal government.

10 And that might even be on the table,
11 although it wasn't in the presentation. Yeah,
12 actually it's the third one under reliability. I
13 got it there. The criteria would be something
14 like minimize likelihood and consequences of
15 terrorist threats to power systems.

16 Okay, so where I am now, I'm going to
17 complete my interviews. And hopefully that
18 represents a fair segment of the population. And
19 I can say these are important criteria.

20 And I'll review that; I'll review which
21 ones are easier to measure, which ones aren't.
22 And then I'll say here are five of them that I
23 think ought to be considered as we go forward.

24 And at that point, you know, people will
25 come to their own decision or not. But, at least

1 we'll have a start and a suggested matrix so that
2 as we evaluate a heavy renewable resource,
3 allowing generation in Mexico to continue, all
4 these issues.

5 I don't have a position on them; I just
6 want to see how they stack up with the criteria
7 people think are important.

8 And that will be used by the
9 decisionmaker. And so we're not suggesting a
10 weighting. Some utilities have done a weighting.
11 They'll say flexibility or portfolio fit is 20
12 percent of the grade. You know, that's all up to
13 the decisionmaker.

14 But we're saying this we think is
15 relevant information to the decisionmaker to
16 evaluate these different portfolios and implement
17 policies from them.

18 Okay. Any other questions? Thank you.

19 MS. GRAU: This concludes all the formal
20 presentations for this afternoon.

21 Next on the agenda is any open
22 discussion if we have any further comments anybody
23 here in the room would like to make. And I don't
24 believe, Clare, we don't have anyone on the phone
25 who has a question. Okay.

1 Does anybody else have anything? Yes.

2 MR. HARRIS: Thank you, Judy.

3 Commissioners and Mr. Smith and Ms. Jones, my name
4 is Jeff Harris. I'm here on behalf of 3M
5 Corporation, and specifically the 3M Composite
6 Conductor Program.

7 3M brand has developed a new conductor
8 that's known as the aluminum conductor composite
9 reinforced, or the ACCR. In coordination with, I
10 guess, various federal and private entities it
11 developed the ACCR which can increase transmission
12 capacity as much as 1.5 to 3 times greater than
13 conventional conductors for the same amount of
14 sag.

15 The use of this conductor within
16 existing rights-of-way allows for significant
17 improvements in transmission capability without
18 having to replace towers and do some other things
19 like that that can be quite expensive and
20 environmentally damaging.

21 The product is light weight; it has a
22 low thermal expansion; excellent fatigue
23 resistance; and a high stiffness. And is also
24 corrosion resistance.

25 The benefits include, as I said,

1 increased ampacity. There's environmental
2 benefits from reconductoring, not having to modify
3 towers. Visual impacts are usually about the same
4 if you don't have to do those additional towers,
5 or significant modification of towers.

6 The conductor is being put into
7 commercial application right now with Excel Energy
8 in Minnesota. There's a lot of information, and
9 I'll provide some written comments with that
10 detailed information.

11 I wanted to bring this to your attention
12 because we are, number one, going to take
13 advantage of the opportunity to file some comments
14 to get the conductor into your process.

15 I also want to emphasize that we don't
16 see the conductor as a replacement at all for what
17 you're doing. It should be another tool that you
18 have for your consideration.

19 So, again, let me stress, it's not an
20 alternative to looking at new corridors. It's not
21 an alternative to the work that goes forward.

22 I think, though, it can be a very good
23 bridge in the short run to deal with congested
24 paths. And in the long run, as well, for being
25 another tool in the arsenal that we all have to

1 keep the system robust.

2 And so I welcome the opportunity to
3 answer any questions. And thank you for your
4 time.

5 PRESIDING MEMBER GEESMAN: Thank you
6 very much, Jeff. I've been briefed by 3M on that
7 product, and I think it has some interesting
8 prospects. In fact, I'd encourage it to some of
9 your generator clients for consideration in their
10 gen ties.

11 MR. HARRIS: Thank you.

12 PRESIDING MEMBER GEESMAN: Any other
13 comments?

14 Okay, I want to thank everybody for
15 participating, both today and in our earlier
16 workshops. We've got an aggressive schedule, but
17 there'll be several additional opportunities for
18 public input.

19 And I think as we move into the summer
20 our staff work products will take on a little
21 clearer profile and hopefully they'll elicit quite
22 a bit of good feedback.

23 Thank you very much.

24 MS. GRAU: May I say just one more thing
25 really quickly. If you do have any written

1 comments you would like to make, we'd like them by
2 June 2nd. Thank you.

3 (Whereupon, at 2:53 p.m., the workshop
4 was adjourned.)

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CERTIFICATE OF REPORTER

I, CHRISTOPHER LOVERRO, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of May, 2005

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